



European Biofuels Technology Platform

Biofuels Technology Platform Report

**Draft for Public Consultation
26 September 2007**

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Presentation/Preface

This document is presented as a draft for consultation. It has been prepared by the European Biofuels Technology Platform based on the input from five working groups assembled from senior members of a wide range of stakeholders covering all aspects of the biofuels production chain, as well as associated aspects of sustainability and legislation.

Those who have contributed so far are detailed in Annex 1. However, for practical reasons, the number of individuals who have been involved in this project to date has had to be limited. We are now pleased to open up the process to public consultation and so enable everyone who is interested to contribute to a further debate on the issues raised here. We welcome both corporate opinions from stakeholders and the views of individuals.

This input is very important and will help in the formulation of the final Strategic Research Agenda (SRA) and Strategy Deployment Document (SDD) that will be published later this year and then debated at a 'Stakeholder Plenary' on 31 January 2008 in Brussels. We are expecting the widest audience for this event, to which all interested parties are cordially invited.

At this stage we have not reached a firm set of conclusions as we expect these to be modulated as a result of your input; hence, the Executive Summary pages are left blank at present. We are also working towards estimates of the costs of implementing the ideas expressed here and again you will find such data missing. The results of these deliberations will be incorporated into the final document.

In reviewing what we present here, we ask you to bear in mind that the work has concentrated on what have been considered by the working groups as likely routes from biomass to biofuels for road transport. The focus of the SRA has been on Research, Technology Development and Demonstration (R&D&D) needs for biofuels produced from feedstocks that will be available in the quantities required in the future and that can be produced and utilised in a sustainable and cost effective way.

In addition to purely technical issues, the SRA and SDD stress the need to identify sustainability criteria and push towards a coherent and harmonized legislative framework linked to compatible fuel standards facilitating market adoption throughout the Community to enable biofuels to make a significant contribution to road transport in the European Union and beyond.

This is our Vision –
we look forward to your response.

Luis Cabra
Chairman, Steering Committee
European Biofuels Technology Platform, September 2007.

Executive Summary

To be added following the consultation process.

THE STRATEGIC RESEARCH AGENDA

CHAPTER 1 INTRODUCTION

- 1 This document presents the Strategic Research Agenda (SRA) of the European Biofuels Technology Platform (BiofuelsTP). The SRA aims to provide the answers and highlight the Research, Technology Development and Demonstration (R&D&D) efforts required to achieve the **Vision for Biofuels in Europe** as set out in the Report of the Biofuels Research Advisory Council (BIOFRAC)¹ Biofuels in the European A vision for 2030 and beyond. An accompanying document on Strategy Deployment, discusses the non-technical issues that also have to be considered in developing the European biofuel market for road transport to its full potential.
- 2 The SRA covers the technology developments in areas of biomass production, biofuels conversion processes, and biofuels end use for road transport that are required to meet the Vision, offering insight and guidance with emphasis on socio-economic sustainability of biofuels. This activity of the BiofuelsTP contributes to the establishment of a globally competitive & regionally sustainable EU biofuels industry.

1.1 The objective

- 3 The primary objective of the SRA is to identify the key Research, Development and Demonstration (R&D&D) activities that are required in order to reach a successful EU biofuels industry that meets the BIOFRAC vision goal with biofuels providing up to 25 percent of road transport energy needs in the year 2030 covered in a cost-competitive, economically viable and sustainable way. The SRA is a tool that will facilitate all EU stakeholders to co-ordinate and plan coherent R&D&D activities. The SRA is a statement of R&D&D priorities. It includes time lines for the development of both improved and new feedstock and conversion technologies and identification of the necessary steps, with recommendations for implementation in both public and private programmes.
- 4 The SRA does not formulate a detailed research work program. Such formulation has to be the responsibility of competent organisations in the public or private sectors. By highlighting the perceived needs, the SRA offers guidance to such bodies and is thus expected to impact on EU, national and private R&D&D programmes. However, different stakeholders will have different roles in the implementation of the SRA, and therefore this requires synergistic and complementary interactions as the need for co-operation is recognised.
- 5 The Strategy Deployment Document also proposes mechanisms for collaboration and partnership in order to help define strategies for biofuels deployment and identify resources and requirements for regulatory measures as well as the implications of adopting such measures.

1.2 Background to the BIOFRAC and the BiofuelsTP

- 6 The Biofuels Research Advisory Council (BIOFRAC) was created by the EC who invited high-level experts of stakeholders from various sectors with interests in biofuels development, mainly from industry but also from academia and research organizations, to develop a long-term vision for biofuels and determine the need for a European Biofuels Technology Platform (BiofuelsTP).
- 7 The BIOFRAC group was united in its support of the idea and outlined the structure for such a platform, which was launched in June 2006. The EC endorsed this venture providing financial support for the Secretariat and formally recognised the TP in April 2007. The BIOFRAC Vision Report was adopted as an introduction and decision making instrument for the BiofuelsTP that was formed along the lines envisaged in the vision, which was adopted in terms of the proposed goals for 2030.
- 8 The structure of the BiofuelsTP is shown in figure 1.1 below. Details of over 150 individuals who as members of the various bodies (Steering Committee, Workgroups and Secretariat) of the TP contributed to the report are given in Annex 1. Contributors to the BiofuelsTP report. The number of individuals, the organisations represented and the efforts made through a series of meetings held during the first half of 2007 clearly indicates the extent to which this report represents the combined views of all sectors of the biofuels community.

¹ Published 2006, Directorate-General for Research, Sustainable Energy Systems, Ref: EUR 22066. (Biofrac. 2006. Biofuels in the European Union. A vision for 2030 and beyond.)

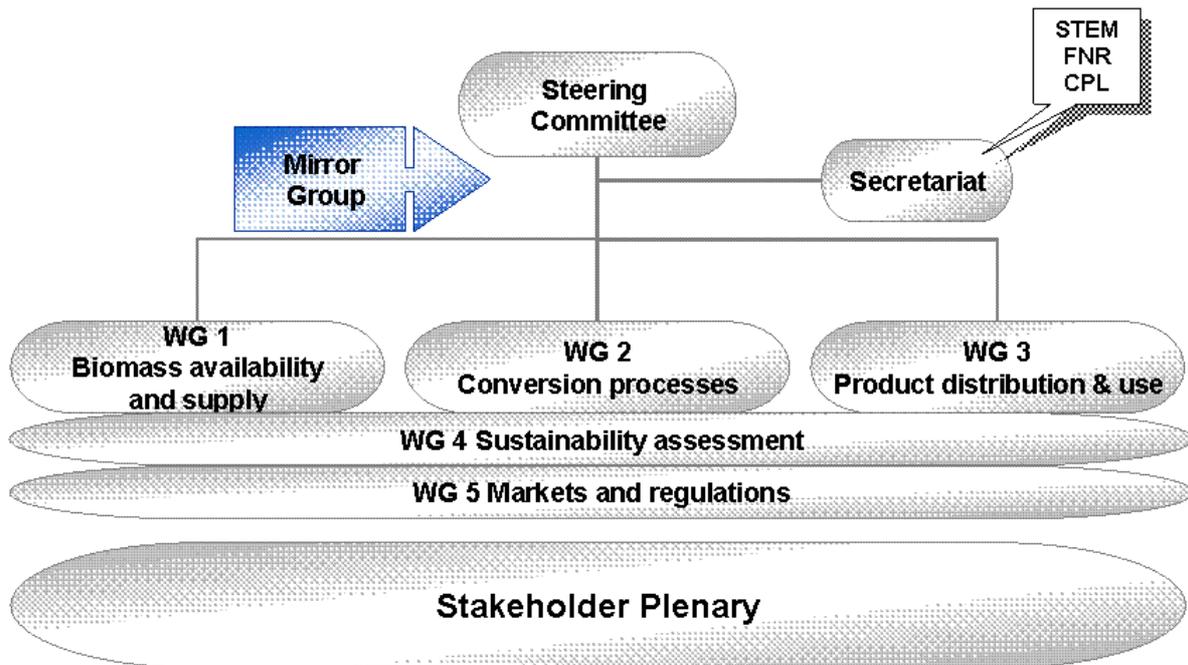


Figure 1.1. Structure of the European Biofuels Technology Platform.

- 9 Much of the work was carried out by the five topic based workgroups, supported by the Secretariat. Members of the workgroups (WGs) represented all stakeholders with an interest on R&D&D: industry, academia, research organizations, common interest groups or associations with an interest in biofuels production and use. In general the members of the WGs were selected from individuals representing companies or organizations who responded to a call for expressions of interest issued by the EC following acceptance of the BIOFRAC report. Of necessity the number of individuals in each workgroup had to be limited to around 25.
- 10 Hence, additional selection criteria were adopted that included the technical experience of the individual and the extent of support offered by the organisation for which they worked.
- 11 The initial activities were carried out by a series of workgroup meetings. These covered biomass production, conversion technologies, product distribution and use and sustainability as well as market aspects which includes the legal framework required for optimal development of this sector. Reports drafted by the WGs formed the basis for a preliminary document that was reviewed by a select taskforce and ratified by the BiofuelsTP Steering committee.
- 12 The resulting draft document was presented as a consultation document to the biofuels community (Stakeholders) and to the public at large. Inputs from the consultation process have been made generally available through the BiofuelsTP website. The views expressed were taken into account in preparing the final SRA.

1.3 The importance of the road transport sector in the energy equation

- 13 European energy production and consumption is strongly dependent on fossil fuels, including a significant amount of imported oil and gas. Imports account for around 80% of the EU gross inland consumption. The dependence on imported fossil fuels is greatest in the case of oil; domestic sources accounted for less than 20% of oil consumption. By 2030, import dependency for oil is expected to reach 94 %. The member states of the EU consumed 603 million tons of mineral oil in 2006 (MWV 2007)² of which 47 % ended up as road transport fuel and 8 % as aviation fuel (see Figure 1.2).

² Mineralölwirtschaftsverband (MWV; German Mineral Oil Industry Association). 2007. Jahresbericht Mineralölzahlen 2006: p.72

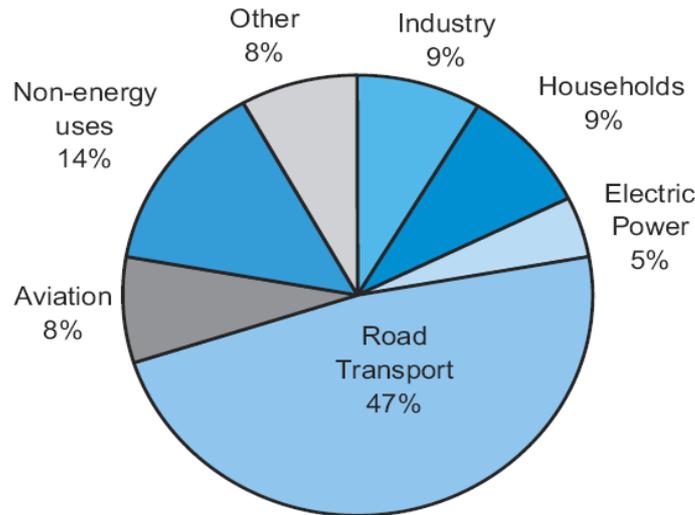


Figure 1.2. Petroleum products use by sector, Source: Eurostat 2007.

- 14 Ninety eight percent of road transport depends on petroleum oil. An analysis of the growth of all types of transport shows that it has also been the main source of growth with respect to oil consumption, as oil use in the other sectors has generally been declining. An increasing consumption is associated with an increasing emission of Greenhouse Gases (GHG) (Figure 1.3). Carbon dioxide is by far the most significant energy-related GHG, accounting for about 95% of man-made emissions.
- 15 Transport is the only sector that shows a significant increase in CO₂-emissions over the past 15 years. This trend is expected to continue, making it difficult for the EU to achieve the Kyoto targets that have been set. The perspectives of a foreseeable increasing use of transport fuels which also means an increasing oil and import dependency and increase in CO₂-emissions advice the EU to reduce fossil oil consumption especially in case of transport fuels.

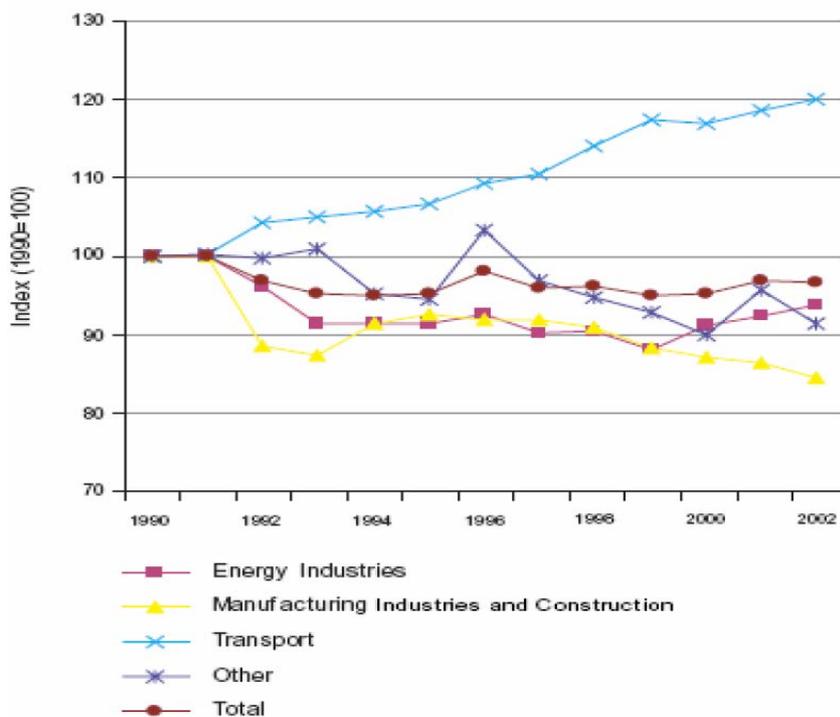


Figure 1.3. EU25 Total Emissions of Green House Gases from Fuel Combustion by Sector. Source: Eurostat (SEC (2007) 12)

1.4 Biofuels: the key issues

SWOT analysis for transport biofuels in the EU

Strengths:

- Highly competent R&D capacity in EU27 both in terms of human resources and research infrastructures, methodologies and tools.
- Good partnerships both within and beyond EU borders, providing the basis for future research work and transfer of knowledge and technology.
- Funding within the current EU R&D Framework Programme (FP7) provides opportunities for development of biofuels both within and outside the EU.
- Critical mass for effective R&D including collaboration between the research and industrial communities.
- Political will and market demand is getting stronger for secure and sustainable biomass supply.
- Biofuels represent today the most significant option for the reduction of fossil CO₂-emissions from transport.

Weaknesses

- Biofuel production dependent on a complex matrix of feedstocks and processes with different characteristics and logistic/ handling requirements.
- Appropriate strategies have yet to be created to avoid disruption in feedstock supply.
- Large volume handling/ logistics are required for industrial scale production of biofuels, especially for lignocellulosic feedstocks, as current systems are designed to meet small- medium scale requirements.
- International competitiveness of current EU biofuels is poor due to high feedstock costs.
- Demonstration projects to prove technology development for next generation biofuels are lacking.

Opportunities

- Favourable political environment reflected in directives and policy documents, including the recent “Energy Package” confirmed by the European Council in March 2007.
- Priority given to biofuels research in the Seventh RTD Framework Programme (FP7) and bioproducts identified as a lead market.
- High oil prices tend to enhance the competitive position of biomass and biofuels in the market place.
- Increasing industrial interest in biofuels with substantial current investment, especially in current generation biofuels.
- Strong industrial chain from suppliers of biomass to end use of biofuels throughout EU 27.

Threats

- Too long time lag between science and technology development and market implementation.
- Social perception on certain fields of plant biotechnology may hinder enhanced biomass production.
- Competition for land and biomass to meet the multi-functional markets of food, fibre, fuel, feed.
- Investments in the order of xxx bill. € are required to realize the 25 % vision target by 2030.
- A coherent and long term political framework has yet to be established in order to ensure efforts in R&D&D and create a stable scenario for investment in capital intensive new production units.
- Fossil oil prices unpredictable and may link with agro-feedstock prices.
- High cost of CO₂ avoided with biofuels compared to other options, including other bioenergy.
- Volume of today’s available biofuels less than targeted, as feedstock is limited by competition with land used for food production.

Why biofuels?

- 16 Increasing the use of biofuels for transport is one of the key tools by which the Community which the Community can reduce its dependence on imported oil and oil products thus improving the security of energy supply in the medium and long term. However, this consideration should not detract from the importance of compliance with Community legislation on fuel quality, vehicle emissions and air quality.
- 17 Greater use of biofuels for transport forms an important part of the package of measures required if the EU is to comply with CO₂ reduction commitments from the Kyoto Protocol as well as of any policy packages set up to meet further commitments in this respect. Figure 1.4 shows potential GHG reduction that can be achieved with biofuels at penetration levels for 2020 and 2030 that will be presented below.

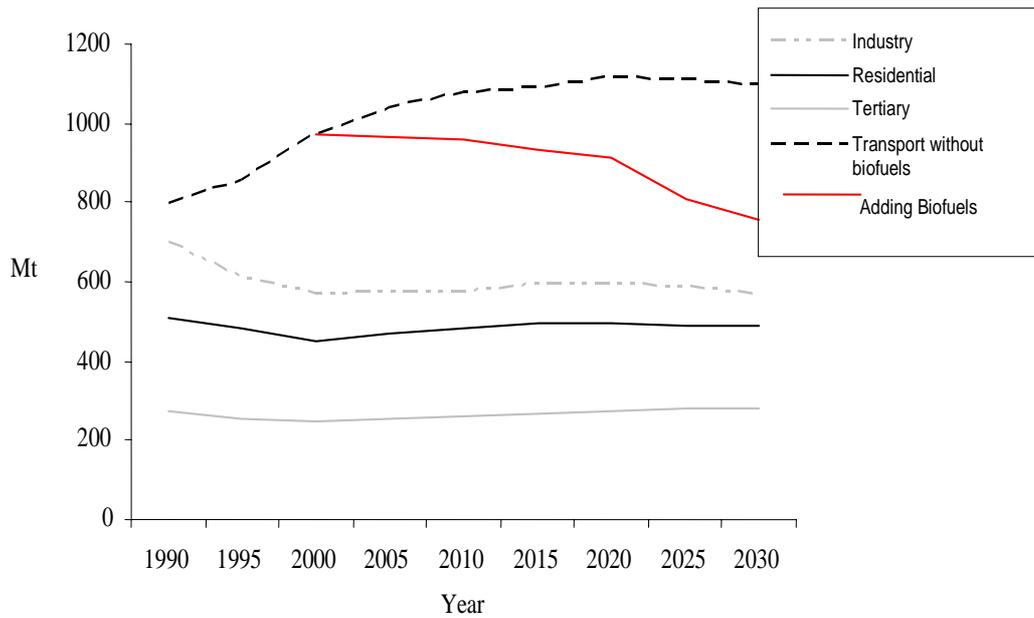


Figure 1.4: CO₂ emissions (MT), EU25, 1990-2030 (projected), based on: presentation by Hillka Summa, October 2006

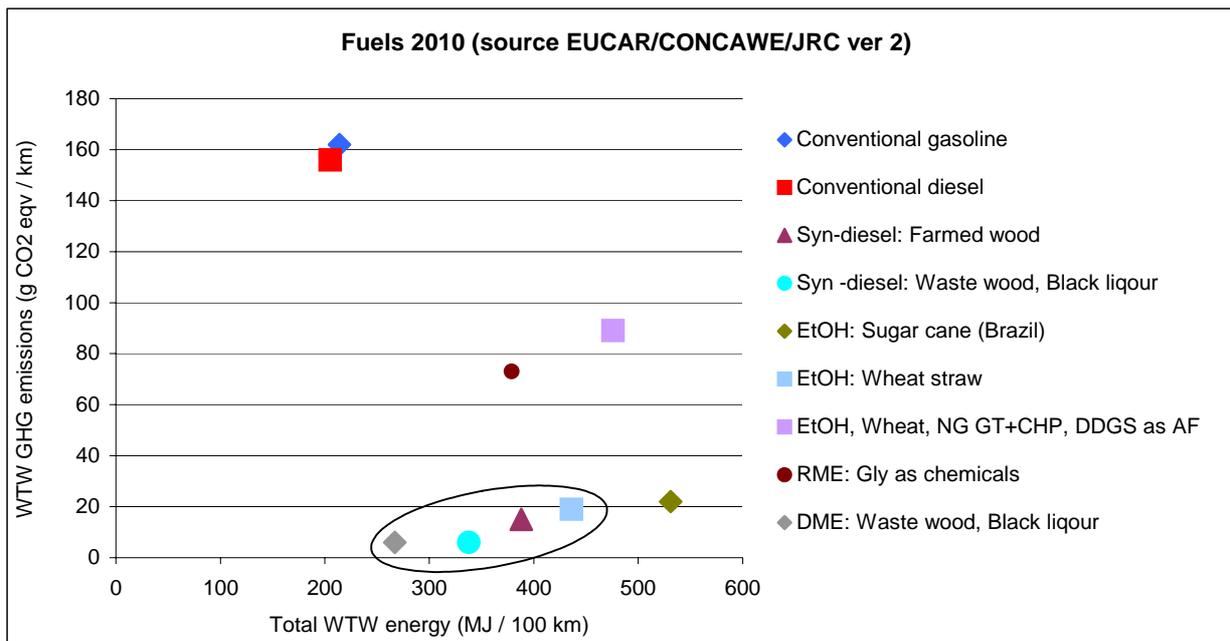


Figure 1.5. Well-to-wheel greenhouse gas emissions (in CO₂-equivalents/km) versus total energy use for running a mid-size car over a distance of 100 km.

18 **Well-to-wheels analysis is an important tool** for assessment of the GHG reduction potential and overall energy efficiency of different fuel production pathways. The aim is to have the **'lowest GHG emissions at the lowest possible energy use'** for a specified amount of transportation. Figure 1.5 indicates the benefits that could be derived through greater use of biomass based alternative transport fuels and the related cost in terms of overall energy usage. Although more energy intensive than crude-oil-based fuels, it is clear that some biofuels with similar production pathways can lower the GHG emissions by >90% compared with gasoline and conventional diesel fuels. This is particularly the case for the so-called **second generation biofuels** (circled in Figure 1.5).

Biofuels challenges

- 19 Today, biofuels production in the large volumes required to meet ambitious EC targets is not fully sustainable because of **limited availability of raw materials and high costs of production**. In the short to mid term biofuels will still need public support and a favourable regime. New technologies should focus on fully exploiting biofuels benefits (GHG reduction, reducing dependency on oil products) while facing challenges as widening the raw materials base and reducing manufacturing costs thus making biofuels socially and economically sustainable in the long term.
- 20 Land capable of producing crops or forest at a rate sufficient to provide biomass for biofuels at an economically viable price on a sustainable basis are limited, both in the EU and worldwide. The rise of agricultural commodity and forest product prices in 2006 and 2007 due to a strong world demand has been also partially attributed to an increasing competition for food, feed, technical and energy uses. Increasing demand from the biofuels sector will require strategies to improve the energy yield per hectare of existing land used for agricultural and forest products. It will also require consideration of increased use of other land resources. The development of high-yield plants with new properties and qualities suited to biofuel production and making use of the whole crop for energy will reduce the pressure on land and help stabilise markets and prices.
- 21 **Sustainability** is a critical issue in the development of biofuels. Unregulated excursions into unsuitable regions, soil types or eco-systems can result in deforestation, erosion and loss of soil structure with associated loss of biodiversity. Adopting the wrong production chains, end-use strategies and legislative background could end up with biofuels that emitted levels of GHG comparable to that of the fossil fuels they replaced. Some types of biofuels can cause increased end-use emissions and hence developments are required both in powertrain design and biofuels quality to ensure this does not happen.
- 22 Hence, to justify the production and use of biofuels worldwide they must be shown to be sustainable. Biofuels must perform significantly better, in terms of sustainability, than the fossil fuels they replace. This has to be proven by robust technical, social and economic analysis and also to be socially accepted on a local as well as global level.

The EU biofuels industry – Current situation and foresight

- 23 Since the start of this millennium the production of biofuels, biodiesel in particular, has significantly increased in the European Union (Figure 1.6) and worldwide. In 2006, the EU biofuel consumption amounted to 5.38 million tons oil equivalent (Mtoe), an increase of 80 % in relation to 2005. 3.85 Mtoe were consumed in form of biodiesel, 0.88 Mtoe as bioethanol and 0.65 Mtoe as other biofuels, such as pure vegetable oils and biogas. This represents 1.8 % of the total EU transport fuel consumption of 296 Mtoe in relation to 1 % in 2005³. So far Germany, Sweden and Spain produce the most biofuels for transport, but only Germany and Sweden have met the indicative EU target of 2 % for 2005.
- 24 In 2006 3.1 million ha or 3 % of the total EU 27 arable land were used for the production of biofuels.
- 25 The Member States of the European Union are jointly responsible for the past and anticipated future expansion in the use of biofuels. They participate in measures and objectives adopted by the Parliament and Council on the basis of studies, Communications, Directives and Regulations generally initiated by the European Commission. The first significant milestone in the increased production of biofuels was the adoption of the Directive on the promotion of the use of biofuels or other renewable fuels for transport, 2003/30/EC. This set two indicative targets: to increase the share of biofuels to 2% in 2005 and to 5.75% in 2010 (energy equivalent).
- 26 The first indicative target – 2% by 2005 – was not achieved. At present moment, it appears difficult also to achieve the 2010 target .
- 27 On this basis the EU, through the European Commission, reviewed its policy and looked beyond 2010 resulting in a proposal for the revision of the biofuels directive came up this year within the new energy policy

³ EurObserv'Er. May 2007. Biofuels Barometer: p.64.

document⁴. This sets a minimum requirement for the share of biofuels in 2020 at 10%. The EC will publish a proposal to do this during 2007⁵

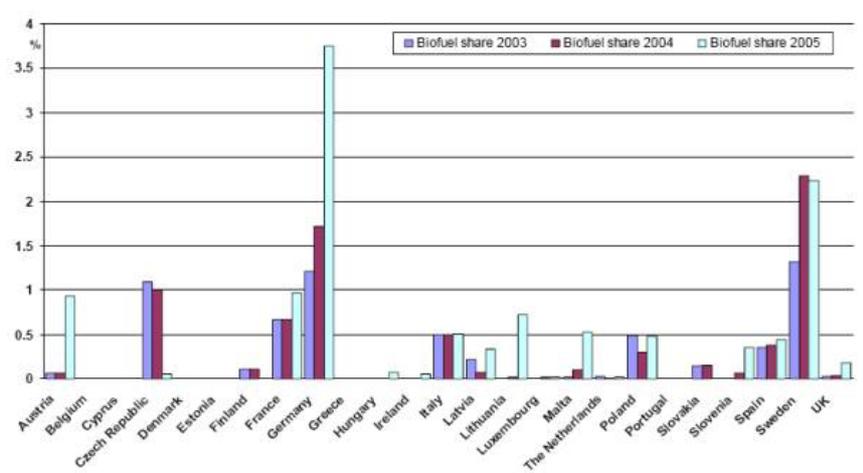


Figure 1.6. The share of biofuels for transport in the European Union. Source: European Commission DG TREN, Biofuels Progress Reports provided by Member States (SEC (2007) 12)

Note: This figure will be updated as soon as all Biofuels Progress reports for 2006 are available.

28 In the longer term, the aim of biofuels development in Europe is to be in the position to implement the BIOFRAC vision report, with a target of up to 25% penetration in the road transport fuel market by 2030. Meeting ambitious 2020 and 2030 targets requires the development of improved and new technologies to obtain biofuels in a cost-competitive and sustainable way. Possible biofuel mixes and the impact of these on GHG saving are shown in tables 1.1 and 1.2.

Fuel	More domestic	More imports
EU biodiesel	4	5
EU first-generation bioethanol	13	7
EU BTL	11	7
EU cellulosic ethanol	5	0
biodiesel (imported rape oil)	3	3
biodiesel (imported soy/palm oil)	6	9
imported sugar cane ethanol	1	12
Total (14%)	43	43

Table 1.1. Possible biofuel mix for 2020, based on technology development and imports. Based on: SEC(2006) 1721.

	More domestic	More imports
Extra cost (oil price \$48)	€15-17 bn	€11-15 bn
Extra cost (oil price \$70)	€10-11 bn	€5-8 bn
Greenhouse gas savings	101MtCO ₂	103 MtCO ₂
Oil import savings	43 Mtoe	43 Mtoe

Table 1.2. Impact of the biofuel mix shown in table 1 on costs and GHG saving. Based on: SEC(2006) 1721.

29 With regards to land and biomass availability, there are considerable differences in the size and vegetation pattern within the 27 member states of the EU and consequently also in their potential for biomass production. Managed forests dominate the landscape in the north of Europe while there is more arable land in other regions. There are also wide variations in climate between member states which results in differences in current land use and cropping patterns.

⁴ Integrated Energy and Climate Change Package, published March 2007. http://ec.europa.eu/energy/energy_policy/index_en.htm.

⁵ European Commission. 2007. Biofuels Progress Report. http://ec.europa.eu/energy/energy_policy/doc/07_biofuels_progress_report_en.pdf.

- 30 As the importance of biomass feedstocks has increased numerous studies have been carried, both at the European level and worldwide, in order to assess the theoretical and technical potentials for biomass production. Results provide a wide range of estimates that depend on the assumptions and hypotheses that underline them. If the EU 10 % target for 2020 is to be met by domestic biomass, this would require 17.5 million hectares or 15 % of the total arable land in the EU. Studies carried out by the DG Agriculture of the EC concluded that this does not overly stretch either land availability or production intensity.⁶

1.5 The biofuels chain: key issues to identify technology needs

- 31 The overall chain of biomass production, conversion to biofuels and end use is complex (figure 1.7) and requires integrated collaboration of many diverse stakeholder groups; farmers, foresters, engineers, chemical companies, fuel distributors, engine designers and vehicle manufacturers. In order to cover this complexity and understand the flow of activities that have to be processed, the chain has been divided into three main technical areas: **biomass production, conversion processes and product end-use**. Aspects of **sustainability** and environmental impact as well as the market and legal aspects have been considered on the basis that they cut across all technical areas. The composition of the BiofuelsTP workgroups reflected this overview.

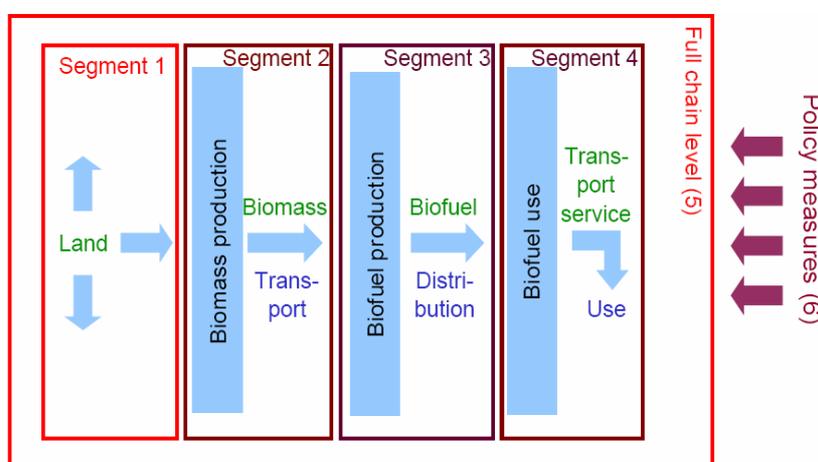


Figure 1.7. The biofuel production chain

1.5.1 Biomass feedstocks

- 32 A wide range of biomass feedstocks of differing origin and composition could be used for production of transport biofuels as new technology is produced.
- 33 At present almost all such biofuels are derived from **agricultural crops** that are predominantly produced as food crops. These include sugar crops (sugarcane and sugarbeet), starch crops (such as maize and wheat) and oil crops such as rapeseed or soy oil. Most of these crops produce agricultural residues that can be derived from field activities after harvesting the main product. These include materials such as straw, prunings, etc. Agriculture also produces large amounts of by-products such as animal manure.
- 34 **Forest biomass** is available from clear-fell harvesting as well as from short-rotation and coppice systems based on fast growing species.
- 35 Forests also produce biomass in the form of residues from harvest operations that, at present, are mostly left in the forest after stem wood removal. This includes branches, foliage, roots, etc, as well as thinnings and the products of complementary felling that may occur where maximum sustainable harvest level exceeds the actual harvest required to satisfy immediate round wood demand. European forest resources show a significant potential for increased yield.
- 36 It is also possible to increase the use of '**energy crops**' that are bred and cultivated to produce biomass with specific traits that favour their use as an energy vector. Such crops may also be bred to enhance their use in

⁶ European Commission. April 2007. Impact Assessment Renewable Energy Roadmap.

biorefineries where it is anticipated that a wider range of end products, including chemicals and other non-food bioproducts, may be produced in parallel with fuels.

- 37 Large amounts of biomass are also available in the form of biodegradable fractions derived from municipal solid **waste**, sewage, sustainably harvested peat and various industrial and commercial activities.
- 38 The availability and quality of land will determine the amount and type of feedstocks produced in EU in the future. Recent studies (EEA (2006)⁷, WWF (2006)⁸) indicate that increased bioenergy demand could affect areas of both extensive farming and grasslands reflecting potential shifts from existing food and feed production to bioenergy. This is particularly true for lignocellulosic crops.
- 39 The use of low fertility, marginal land has also been studied and may indicate a substantial future potential. However, production on marginal lands has to meet both economic and sustainable criteria in order to become competitive, indicating the need for innovative approaches.
- 40 It is also necessary to establish the **infrastructure** that will enable large quantities of biomass to be delivered to factories taking into account problems that could arise from question of ownership when much is produced on a large number of small farms. Various scenarios and strategies need to be developed for both small and large scale biofuels concepts based on all types of resources; forest, agricultural and waste based.
- 41 Improve the quality of agricultural lifestyles and finding new pathways that lead to optimised sustainable production will also be a key issue to securing the supply of biomass feedstocks. This includes aspects of optimised water management, cropping strategies, cooperation, etc.
- 42 Biomass trade flows are also a rapidly increasing reality and as such they need to be considered under a sustainable framework of both production practices and product quality standards.

1.5.2 Converting biomass to biofuels

- 43 The place of biomass conversion within the overall strategy for producing liquid transport fuels is shown in Figure 1.8 taken from the BIOFRAC Vision Report. This includes a mention of the numerous **conversion processes** to obtain biofuels from biomass. The three main routes from biomass to liquid transport fuels are outlined in the three technology boxes below that cover:
 - A. The production of biodiesel from oils and fats
 - B. Biochemical pathways to ethanol
 - C. Thermochemical pathways to biofuels.

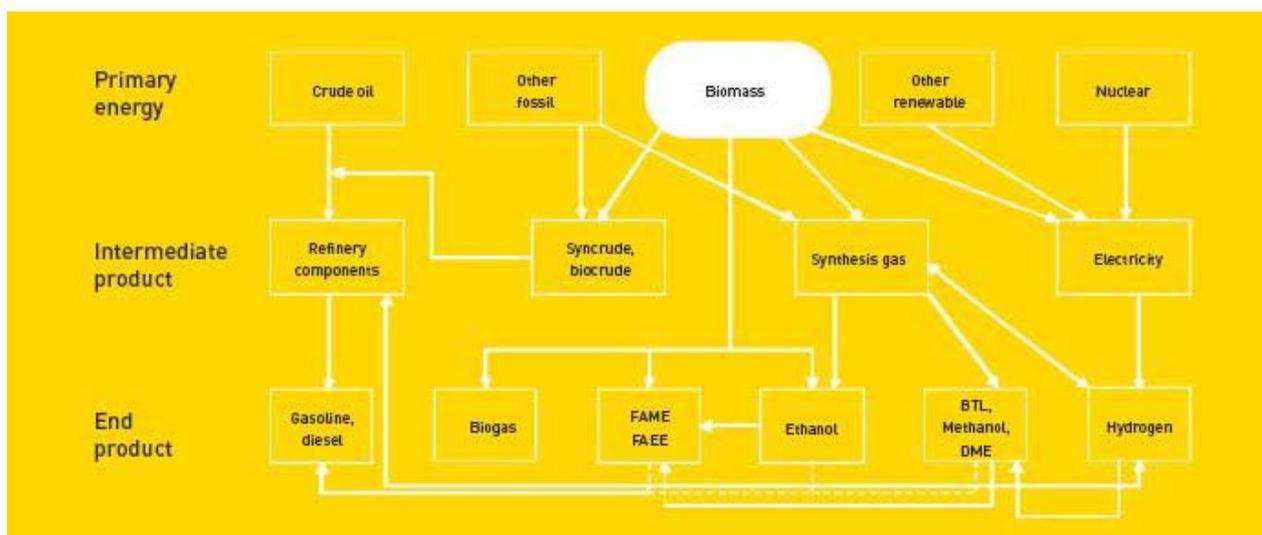
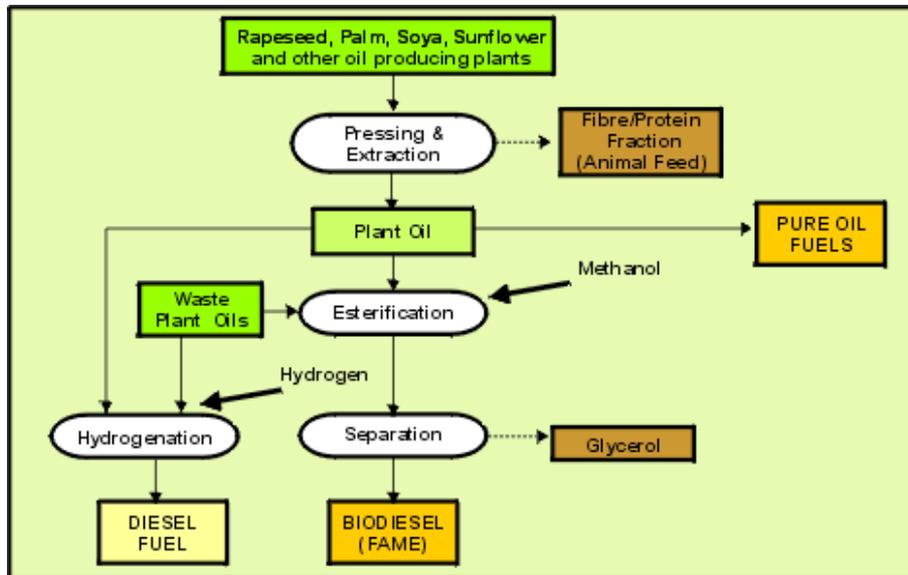


Figure 1.8: Conversion processes to obtain biofuels from biomass: Source: Vision Report, 2006

⁷ European Environment Agency (EEA). 2006. How much bioenergy can Europe produce without harming the environment. No 7/2006.

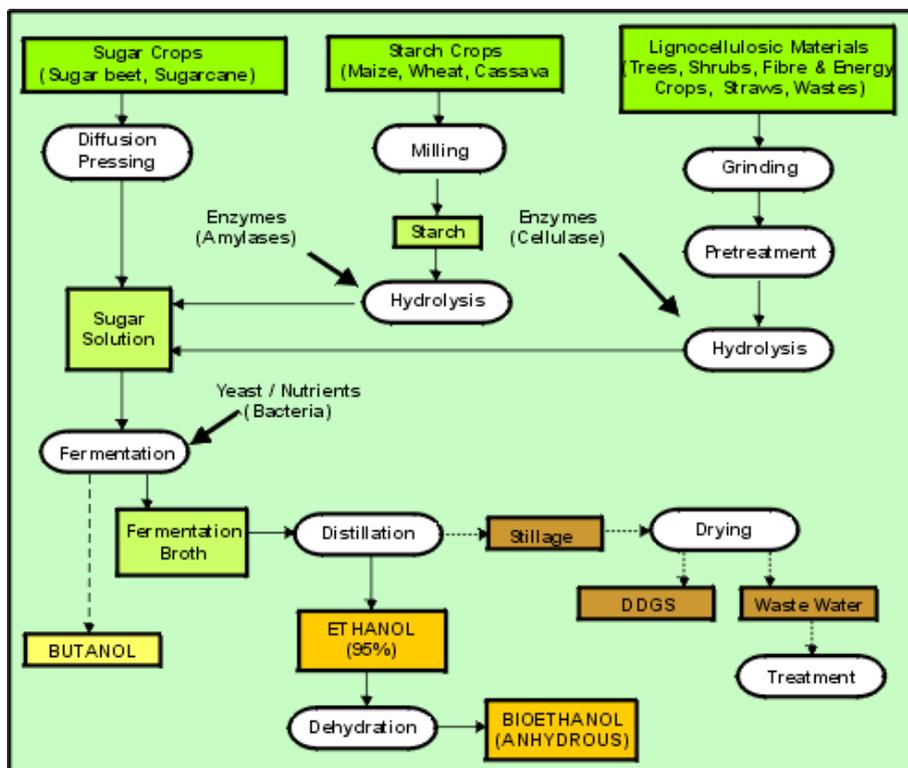
⁸ WWF/Öko-Institut. 2006. Sustainable Standards for Bioenergy. http://www.wwf.de/fileadmin/fm-wwf/pdf_neu/Sustainability_Standards_for_Bioenergy.pdf.

- 44 Current technology mainly involves the production of **biodiesel** from vegetable oils such as rapeseed and the production of ethanol by fermentation of sugar streams either obtained directly from sugarbeet, or through hydrolysis of starch from wheat and other cereals.
- 45 Fats and oils of biological origin are predominantly triacylesters of glycerol (triglycerides). These form the major feedstock for the generation of methylesters in Europe. The methylesters are commonly referred to as biodiesel. The so-called “ester-pathway” (Technology Box A) includes the intensification and evolution of biodiesel-processes and the conversion of triglycerides into other fuels.



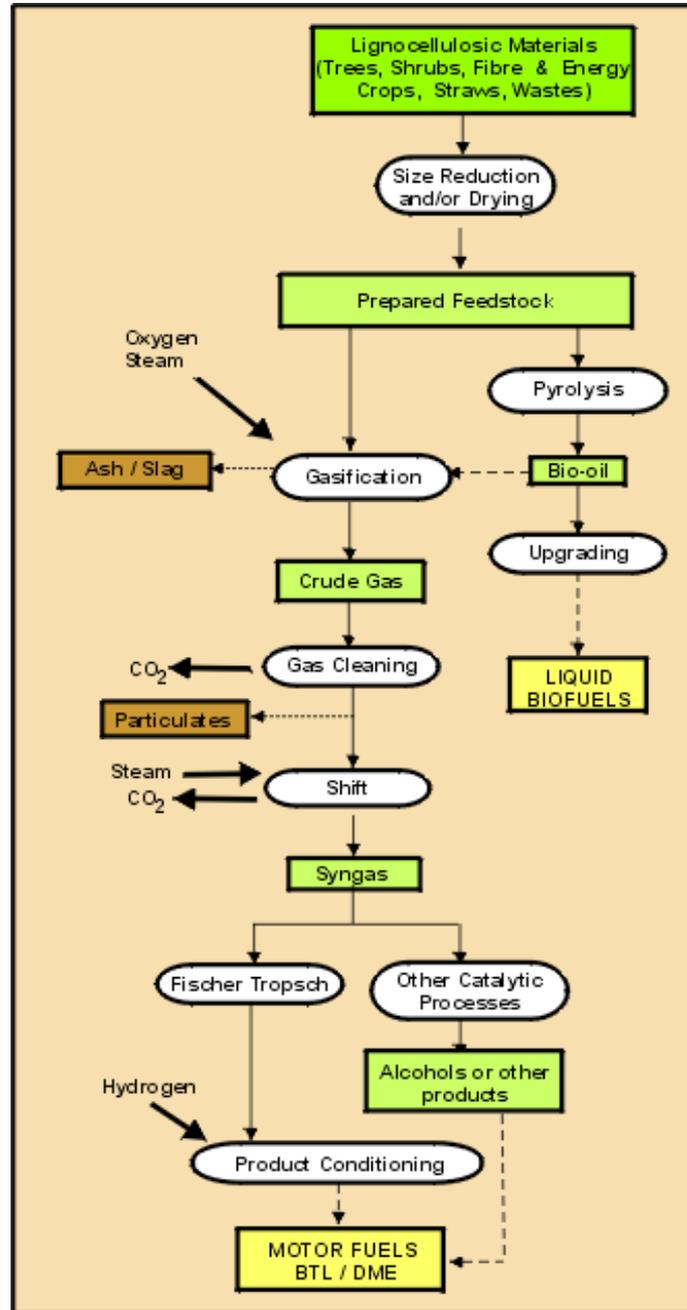
Technology Box A. The production of biofuels from vegetable oils

- 46 The **biochemical pathway** to ethanol (Technology Box B), based on biotechnology, uses enzymatic and fermentative processes for producing biofuels and co-products.



Technology Box B. The biochemical routes to liquid biofuels

- 47 Production of ethanol from sugar and starch is a mature technology generating millions of tonnes per annum. However, technical developments are required in order to generate sugar streams from more widely available raw materials as lignocellulosic biomass in a cost-effective way.
- 48 In addition to the development of biological routes for utilisation of lignocellulosic feedstocks considerable potential lies in a number of alternative routes to biofuels based on thermochemical routes (Technology Box C).



Technology Box C. The thermochemical routes to liquid biofuels

- 49 The **thermochemical pathway** is characterised by the use of high temperature (500-1500°C) transformations, such as pyrolysis or gasification. It can utilise almost any type of lignocellulosic material as feedstock. Although the basic steps which are required are known, the whole chain required for converting biomass to biofuels needs to be demonstrated and costs reduced.
- 50 The SRA has focused on liquid biofuels (although biogas pathways will be mentioned also), as they are the preferred choice for road transport due to their relatively higher energy density, which affects vehicle autonomy (distance travelled before re-fueling). CNG requires separated logistic and refueling systems also.

For these reasons, compressed natural gas (CNG) vehicles are expected to find niche applications mainly (e.g. bus fleets). Should CNG vehicles find higher market share in the future, then **biogas** could become more widely adopted as a biofuel for road transport.

- 51 Although available data are not unidirectional, it seems that production routes for methane gas from biomass (either by digestion or by gasification) may end up being more efficient in terms of GHG savings and fuel production per hectare than other fuels. This is why biogas is seen as a promising energy pathway for heat and power generation and could also widen the road transport biofuels scene as far as CNG vehicles gain market share.
- 52 Therefore, a robust research agenda should also pay attention to gaseous biofuels. Related activities could focus on biofuel production technologies and distribution and end-use, as these are the key issues at stake. Feedstock production issues are largely comparable to those of other advanced liquid biofuels. Furthermore, work on production technologies can be coupled to other gasification-based options.

1.5.3 Using biofuels for road transport

- 53 Biofuels need to comply with end-use requirements related to engine-vehicle characteristics. This can be divided into various sectors on the basis of engine type (spark ignition or compression ignition, which in turn determines the fuel used as gasoline or diesel respectively) and engine size (grouped as cars and light vans normally referred as “passenger cars”, or as lorries, buses and similar vehicles of over 6 tons unloaded weight, normally referred as “commercial vehicles”). Engine and fuel requirements are summarised below in two forms; one covering the type of engines (powertrains) used and the other covering the resultant fuel mixture that will be required as a consequence. Current as well as new technologies are considered in consistency with the timeframe for biofuels development till 2030.

Present status

a) Diesel Engines

- 54 Diesel vehicles have gained an **increased market share** in the sector of passenger cars during the last decade. They remain the main type of powertrain for commercial vehicles.
- 55 **Fuel Specification.** The current European fuel specification for diesel fuel EN590 allows the blending of up to 5 vol.-% of biodiesel (B5) to fossil diesel. Biodiesel used for blending has to meet specification EN14214 which is the standard for neat biodiesel distributed in Europe. Biodiesel offered in Europe is mainly based on Rape Seed Oil Methyl Ester. However, other biomass sources (Soy Bean Oil, Palm Oil, Sunflower Oil) are increasingly used as are waste cooking oils in limited quantities.
- 56 **Fuel Availability.** Blends from 2 to 5 vol.-% biodiesel are offered in several European countries. Due to a mandatory total biofuel share of 4,4 % (on energy base) in Germany EN590 diesel mainly contains 5 vol.-% of biodiesel (B5). German biofuel share targets adopted for 2009 require a further increase of biofuel blending to diesel to over 5 vol.%. B7 and so-called “B7+3” which stands for 7 % of biodiesel and 3 % of hydrogenated vegetable oil (HVO) blended to fossil diesel are discussed as future options in Germany. However short-term availability of HVO will be very limited. B30 (30% of EN14214 biodiesel blended in diesel) for captive fleets is offered in certain countries like France and the UK. Neat biodiesel (B100) is mainly offered in Germany, which has a well developed market for B100 counting 1900 filling stations in 2005 offering this type of fuel. B100 is mainly used in commercial vehicles. However, due to stepwise reduction of tax incentives, which started already in 2006, the market for B100 currently suffers a severe decrease.
- 57 **Vehicle Technology.** B5 fuel is approved by all car manufacturers for vehicles of existing fleet and new cars. No adaptation of vehicle parts and engine are required. By contrast, for usage of B100 (neat biodiesel) vehicle adaptation is needed. The vehicle fuel supplying system has to be provided with biodiesel compatible materials. Oil change intervals have to be reduced to counteract accelerated oil aging and dilution with fuel. Even B10 fuel makes certain vehicle and engine adaptations necessary.
- 58 In case of commercial vehicles B100 approved vehicles already meeting Euro5 emission standard are offered by some car manufacturers. B100 approved passenger cars were offered in the past for Euro3 and previous emission standards. Euro4 diesel vehicles generally provided with a particulate filter are not

approved for B100 mainly due to occurrence of severe engine oil dilution with fuel during the regenerating modes of the particulate filter.

b) Gasoline Vehicles

- 59 Gasoline vehicles currently cover a share of about 50 % of all passenger cars in the market. The main biofuels currently introduced in the European market are ethanol and ETBE as a derivative of ethanol. ETBE (Ethyl ter-butyl Ether) is just partly a biofuel, since the butyl part of the molecule is derived from fossil fuel sources.
- 60 **Fuel Specification and Availability.** The current gasoline fuel specification EN228 allows a blending of 5 vol.-% of ethanol (E5) or 15 vol.-% of ETBE to gasoline. An update of the European Fuel Quality Directive (FQD - 98/70/EC) to allow an ethanol blending of 10 vol.-% is under discussion. All filling stations in Sweden and Germany already offer E5. In several European countries ETBE is blended to gasoline. E85 fuel (blend of 85% ethanol+15% gasoline) is widely available in Sweden, being introduced in France, and under discussion in Spain and Germany.
- 61 **Vehicle Technology.** E5 according to EN228 standard is approved by car manufacturers for all vehicles of the existing fleet and new cars. No adaptation of vehicle components or engine is required. E10 fuel is compatible to most of the fleet vehicles except some DI gasoline vehicles with first generation fuel injection systems provided with rails made of aluminium. The use of E85 requires adaptations of materials of the fuel supplying system and the engine. This is due to the corrosive impact of ethanol and its worse cold starting properties compared to gasoline. A number of car manufacturers offer Flex Fuel Vehicles approved for usage of E85, neat gasoline, and any mixtures thereof, mainly on the Swedish market and few models on the French and German market.

Roadmaps till 2030

a) Powertrain roadmaps

- 62 The expected trend for the different types of powertrains for passenger cars and light commercial vehicles according to a EUCAR study⁹ is shown in Figure 1.9. It is predicted that **gasoline and diesel engines will remain the dominating powertrains until 2030**. New combustion schemes, such as HCCI (Homogeneous Charge Compression Ignition) will be introduced gaining an increasing share. However, it is expected that the market share of hybrid vehicles (with both gasoline and diesel engines) will remain significantly lower compared to diesel and gasoline vehicles until 2030 as will the market share of gas and hydrogen propulsion vehicles. LPG vehicles are not expected to have a significant market share in 2030.

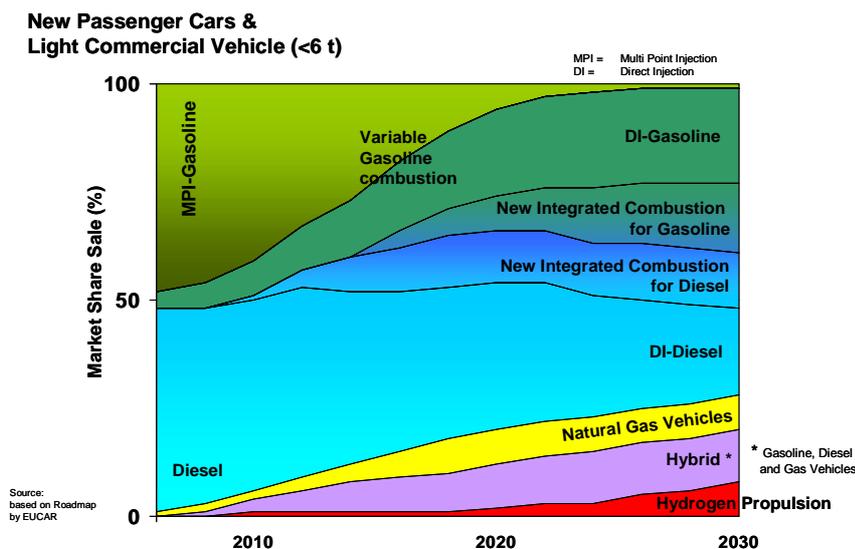


Figure 1.9: Anticipated share of the passenger car and light commercial vehicle (<6t) for various powertrains to 2030. Source: based on EUCAR

⁹ Eucar, Concawe, JRC. May 2006. Well-to-Wheels analysis of future automotive fuels and powertrains in the European context, Version 2b.

63 The trend foreseen for different types of powertrains that will be applied in commercial vehicles is shown in Figure 1.10.

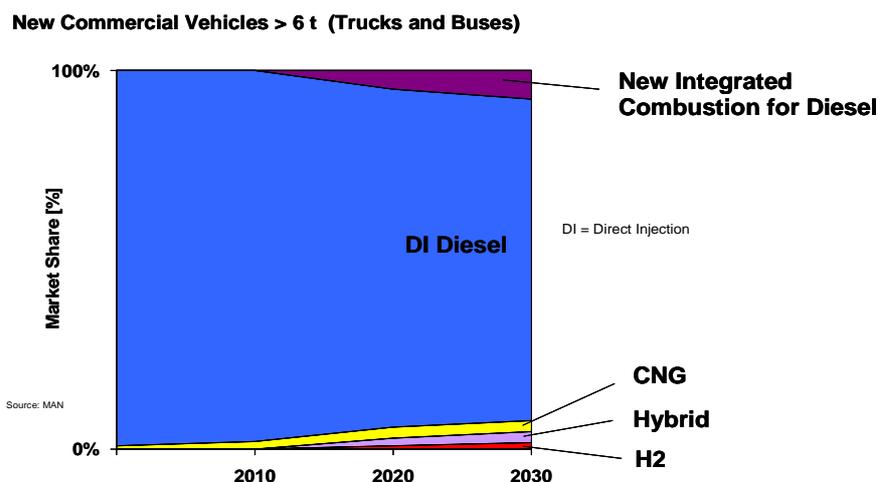


Figure 1.10. Main technology trends and share of engines in Europe for commercial vehicles: Source: MAN

64 This suggests that diesel engines will remain the major powertrain for commercial vehicles. New integrated combustion schemes (e.g. HCCI) will be introduced, but will only account for a small share. Other types of powertrains (e.g. CNG, H₂, DME) will only find niche applications and will not be significant in terms of the overall picture of fuel use.

b) Fuel Roadmap

65 The fuel demand will reflect the development of the entire vehicle fleet, since future demand for transport fuels will reflect both the introduction of new vehicles and mix of share of powertrains of older vehicles still running at any particular time. This makes it difficult to predict exactly the composition of future road transport fleets since the average lifetime of vehicles is affected by many factors and may change in future as changes are made in aspects such as car tax, fuel type, parking and congestion charges, introduced in order to encourage purchase and use of vehicles with lower emissions of GHG.

66 According to the forecast¹⁰ shown in Figure 1.11, the transport sector will show **an increase in the use of diesel fuel** and a relative decrease in the use of gasoline fuel up to 2030. The use of kerosene for aviation is expected to show only a slight increase during the same period. A significant increase in fuel demand is expected for trucks. Use in this sector in 2030 is expected to be twice that of 1990. However, only a moderate increase in fuel demand is expected for passenger cars over the same period (Figure 1. 12).

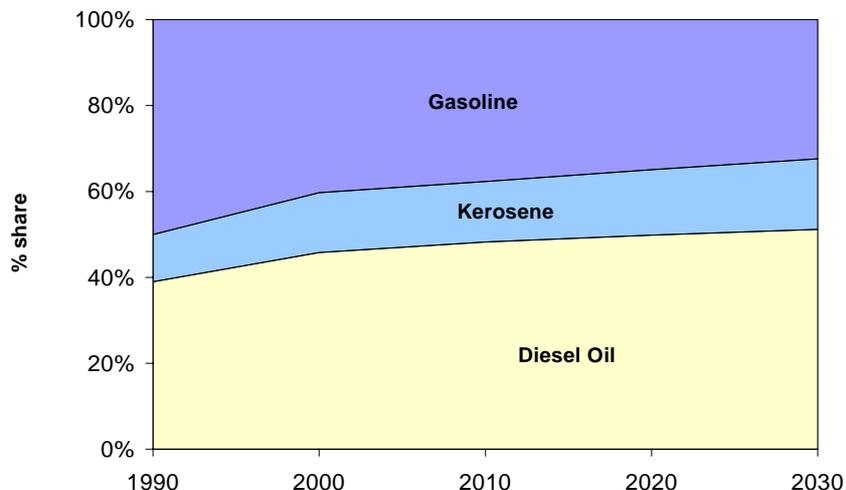


Figure 1.11. Share of types of fuels in the European Market to 2030. Source: EC 2003.

¹⁰ European Commission, DG Energy and Transport. 2003 - Update 2005. European Energy and Transport Trends to 2030.

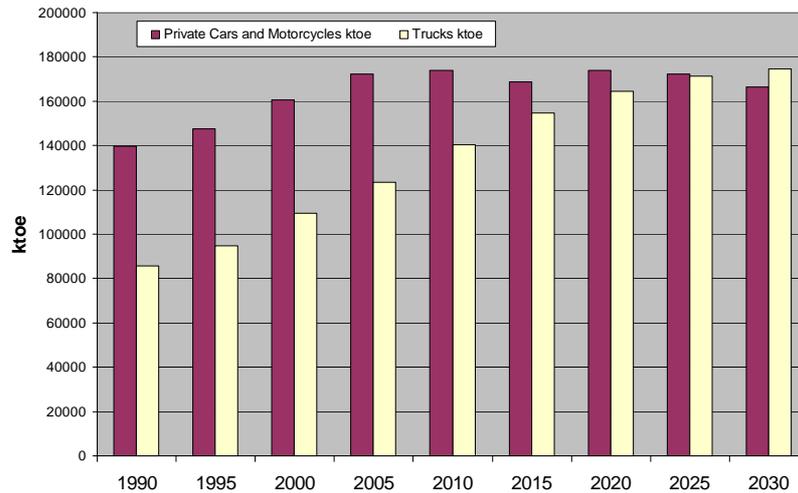


Figure 1.12. Fuel Demand by Vehicle Type in the EU27 (until 2030). Source: EC 2003.

- 67 It should be noted that at present there is a surplus production of gasoline in Europe. This is currently exported to the USA, a market that is expected to be covered in the future by increased local production in a higher extent than today. This would lead to a further increased surplus production of gasoline in Europe. Kerosene will continue to be mainly consumed in aviation. However, it may also be an option to use it as blending component in conventional diesel or gasoline fuel in order to adapt fuel characteristics to future requirements.
- 68 Based on the fuel demand described above and other sources a biofuel roadmap was produced by workgroup 3 of the BiofuelsTP (Figure 1.13). Information sources taken into account in deriving this figure included the anticipated indicative target (on an energy basis) for 2010 of 5.75% by EU-Directive 2003/30/EC¹¹, for 2020¹² of 10% that is expected to become a mandatory target; and for 2030 of 25%.¹³

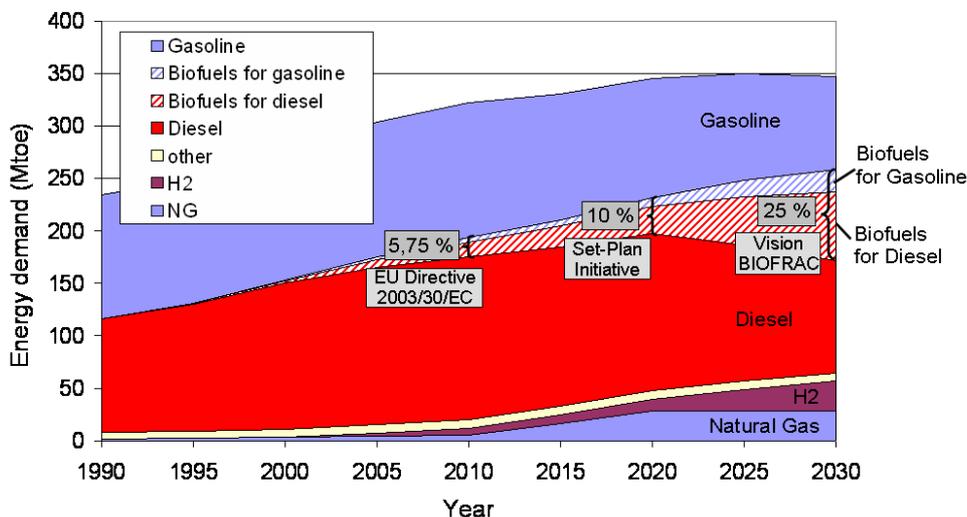


Figure 1.13. Fuel Roadmap for Transport Source: BiofuelsTP – WG3

- 69 In developing this roadmap it was assumed that a significant part of biofuels would be targeted at diesel engines in order to help cover the increasing demand of diesel fuel in Europe and reduce the surplus production of gasoline fuel. The assumption was that 75% of the biofuel availability would be fuel for diesel engines and 25% fuel for gasoline engines. It is evident that this view is strongly fuel demand driven. Different figures could result depending on future biomass availability and also on what conversion technologies will succeed in technical and economic terms.

¹¹ EU-Directive 2003/30/EC, http://ec.europa.eu/energy/res/legislation/doc/biofuels/en_final.pdf

¹² SET-Plan initiative 2007

¹³ Biofrac. 2006.

CHAPTER 2 R&D&D PRIORITIES AND ROADMAPS

70 This section of the SRA covers the research priorities that have been identified through the activities of the five workgroups of the BiofuelsTP. The results are presented in such a way that they follow the production chain, starting with biomass resources and then conversion technologies, followed by aspects of distribution and end-use. Finally, R&D&D needs related to the cross-cutting topic of biofuels sustainability are identified. R&D&D priorities have been classified as short-medium-long term with reference to the time horizon at which the R&D&D results would be needed in order to achieve the biofuels targets (more than 5,75% by 2013, 10% by 2020, up to 25% by 2030).

2.1. Availability and supply of biomass resources

71 The availability of biomass can be increased by optimising production systems (yields, system efficiency, etc.) and broadening the feedstock types as well as by making better use of existing resources taking into account both demand and supply issues. In setting R&D&D priorities it is stressed that future biomass feedstocks should meet a full range of sustainability criteria irrespective of whether they are grown in Europe or are imported. The views expressed in this report are further complemented by those of other European Technology Platforms as indicated in the box below.

Complimentary Technology Platforms

Actions required to increase the availability and quality of plants and plant products have also been considered by the following Technology Platforms.

European Technology Platform 'Plants for the Future'

This TP has set a vision and a strategic research agenda for European plant biotechnology and genomics research that includes a number of challenges for society, strategic goals contributing to address these challenges and a road map to meet these. They address the potential contributions of new technologies to healthy, safe and sufficient food and feed; to plant-based products – chemicals and energy; to sustainable agriculture, forestry and landscape; to vibrant and competitive basic research; and to consumer choice and governance.

The SRA includes a section that focuses on non-food plant uses (Challenge 2: Plant-based products – chemicals and energy). This has three main goals, for which they suggest key actions required within a 5, 10 and 25 year timeframe. The goals relate to:

1. Biochemical production
2. Bioenergy production
3. Enabling research for plant-based products.

Goal 2 is of direct relevance to the production of biofuels, while goal 1 and 3 are important for the development of biorefineries.

Further information: www.epsoweb.org/Catalog/TP/index.htm

European Forest-Based Sector Technology Platform

This TP has also produced a vision document and SRA aiming to further the development of innovative products and services that use wood and can further contribute to mitigate climate both by 'locking up' carbon and replacing products based on fossil resources. It considers ways in which wood can contribute to the economy by providing substitutes for non-renewable materials in sectors such as packaging, fuels, chemicals and construction. While the forest already represents the major source of biomass energy, the TP expects this sector to enhance its role with industrial activities based on bio-energy conversion forming the third pillar of the forest industry - along with the traditional use by the paper industry and the woodworking industry - as Europe reduces its dependence on oil with the production of advanced transportation bio-fuels. The SRA highlights the need for research in this area dealing with the direct conversion of forest derived raw materials into advanced bio-fuels with feed stock mainly coming directly from forests, tree plantations and manufacturing residues. In more detail, topics covered range from the full-scale realisation of the zero-waste biorefinery concept for the production of bio-fuels alongside chemical pulp production to the gasification of pulping spent-liquor to produce methanol/dimethyl-ether, which can be used as a vehicle fuel.

Further information: www.forestplatform.org

2.1.1. Agricultural crop residues

- 73 Small grain cereals (i.e. wheat, barley, triticale, rye, oats, rice) dominate the EU arable land covering around 40% of the area in the EU27. As a result cereal straws are the main crop residues generated. However its energy potential is limited as much is already used for animal feeding, bedding, etc., while the high ash content is of concern during combustion. Corn is also a significant arable crop currently grown on around 10 million ha in EU27.
- 74 Oilseeds (rapeseed and sunflower) cover almost 8.4 million ha in EU27 while grapevines and olive trees use 3.8 and 2.3 million ha, respectively. In additions to cereal straws agriculture produces other lignocellulosic feedstocks such as mowings from set aside and natural habitats. It should be noted that the bulk of European arable production is mainly in France, Germany, Spain, Poland, Italy, UK, Bulgaria and Romania, reflecting size and intensity of the agricultural sector in these member states.
- 75 Currently most residues are used in small to medium scale applications especially in the agro-industrial sector where feedstocks are processed on site and further exploited for either heat or combined heat&power. Denmark is a key example of straw utilisation for energy covering the 'supply chain concept' for small-medium scale applications.

Progress required in utilising agricultural residues

- 76 Using the various streams of residues as raw material for biofuels is not currently at commercial level. As conversion technology is developed, careful assessment of both the feedstock types and their fuel properties as well as development of the logistics and the related infrastructure to handle bulk and heterogeneous material will be required. Within the EU27 agricultural residues are characterised by their diverse nature and a marked regional distribution. This could restrict their use unless effective logistics are developed to enable them to be supplied in bulk as required by industry while minimising costs per unit.

R&D&D Short term (up to year 2013)

- 77 Develop integrated approaches for regional forecasts of availability by combining top- down and bottom- up approaches, including externalities (potential reductions in GHG emissions, land use changes, imports, interactions of different markets, policies, etc.).

R&D&D Medium term (up to year 2020)

- 78 Investigate biomass supply systems (including the use of residual and waste feedstocks) covering the issues of biomass production, harvesting/ collection/ sorting and logistics to meet the conversion requirements. Demonstrate a portfolio of systems, based on Best Available Technologies, subject to considerations of regional ecology and climate showing a high potential for feedstock supply including benchmarking of agro-biomass and forestry chains.

R&D&D Long term (up to year 2030)

- 79 Develop feedstock quality data (physical and chemical) both for dry and wet biomass in relation to diverse end use options and post harvest operations such as size reduction, densification, blending, etc. In addition develop physical and chemical pre-processing methods (including blending and fractionation), systems and strategies to provide homogeneous feedstock for large scale applications thus meeting the quality requirements of the conversion technologies.

2.1.2. Forest Biomass

- 80 Forests represent the largest potential biomass resource, though their use is dependent on the development of 'lignocellulosic conversion technology' and competition for this resource with conventional forest industries as well as with 'wood to energy' systems generating heat and power. The forest industry is well advanced in terms of both the production and handling of biomass as well as to the extent to which it consumes biomass to cover its energy needs. For instance the European paper and pulp sector covers 50% of the industry's total primary annual energy consumption with biomass-based fuels¹⁴.

¹⁴ <http://www.cepi.org>, <http://www.cepi.org/Objects/1/files/070129IssueBioEnergy.pdf>

Progress required in forestry

- 81 As the concept of biomass energy exploitation shifts in new directions and innovative technologies are introduced, forest biomass infrastructures are facing new challenges both in expanding their total yields (through new tree varieties and advanced forest management practices) and in optimising logistics towards supplying new industries, including biofuels and bio-refineries.
- 82 The key elements to achieve progress in this field are to develop biomass cost-supply curves as function of the entire supply system (incl. pre-treatment and storage), time and prices at national level as well as to develop efficient logistic practices for different concepts and at different scales in order to meet the biofuel industry demand. These systems could be benchmarked with Best Available Technologies from the Scandinavian CHP sector.

R&D&D Short term (up to year 2013)

- 83 Develop cost-supply curves for forest residues in the EU member states producing significant quantities of wood. Identify the best available harvesting chains for logging residues and thinnings from forest to mill, including harvesting, chipping, transportation and storing based on existing technologies and so establish the costs and availability of forest chips at mill in each country as a function of average transportation distance. In addition produce similar supply curves for the availability at the mill of other forest-derived materials (bark, other residues, thinnings, etc.).

R&D&D Medium term R&D (2013- 2020)

- 84 Investigate possibilities of new technology and silvicultural practices in order to decrease costs and increase the supply through identification of technical advances (new equipment, new supply chains) in harvesting, logistics and improvement of silvicultural practices to increase the yield in a sustainable way.

R&D&D Long term (2020- 2030)

- 85 Investigate the potential for imported biomass or biofuels derived from wood from areas such as Russia, the Americas and Asia and identify feasible business concepts and practices. Develop new trees and other plant species chosen as energy and/or fibre sources, including plantations connected to biorefineries. Look at the climate change implications as forests increase in importance as carbon sinks.

2.1. 3. Energy crops

- 86 “Energy crops” may be defined as traditional or new species (tree/ plant) specifically bred and cultivated to fit specific energy needs. Research efforts over the last fifteen years have focused in the selection of plant/ tree varieties, annual or perennial and evaluation of their adaptation, yielding potentials and quality characteristics under different soil- climatic conditions. Today, the main energy-related crop species include:
- Oilseed crops such as rapeseed, sunflower, soy, palm, jatropha, etc for biodiesel,
 - Sugar crops such as sugarbeet and sweet sorghum for bioethanol,
 - Starch crops such as cereals, corn, potatoes for bioethanol, and
 - Lignocellulosic crops such as miscanthus, SRC willow and poplar, reed canary grass, switchgrass, fiber sorghum, etc. as substrates for heat and power generation.

Progress required in developing energy crops

- 87 Previous studies on energy crops have focused to some extent on the raw material issues (productivity, adaptation, inputs and culture practices). The supply chain concept has been addressed to a lesser extent in EU research projects. Hence, it is suggested that R&D&D should be targeted as follows:
- Maximisation of yield and crop resistance to biotic and abiotic factors (pests, diseases, water scarcity, rising temperatures, etc.).
 - Initiate innovative cropping systems to allow efficient, bulk material production for food, feed, fibre and fuel (4F agricultural systems).
 - Exploitation of marginal land options.

R&D&D Short term (up to year 2013)

- 88 Aim to optimise production and management practices and associated equipment to meet conversion requirements continuing to develop integrated solutions for energy and other products in 4F agriculture. The

range of feedstocks investigated should be broad covering both agriculture and forestry options, and including both field and laboratory experiments.

R&D&D Medium term (up to year 2020)

89 In the medium term plant breeding in order to increase yield and crop production efficiency (minimal input / maximal output) as well as yield stability in different environments and energy plant rotation systems is essential. There is also a need to develop innovative cropping systems with the aim of increasing land use options thus minimising the negative impacts from climate change and current intensive land use systems. This could include double cropping and multifunctional land use as well as innovative concepts exploring issues such as: the potential of marginal land and low input systems requiring less water and chemicals, the potential of aquatic biomass (algae), etc.

90 Forest management systems should be optimised for simultaneous production of biomass for bioenergy and round wood for traditional forest industry. Feedstocks coverage should be broad (forestry, agriculture and wastes; dedicated crops as miscanthus, cardoon, giant reed, switchgrass and SRC; aquatic biomass, etc.).

R&D&D Long term (up to year 2030)

91 Develop plant/ tree varieties (breeding and physiology) and optimise management practices. Research efforts should cover both conventional and new crops (from cereals, to non- food crops such as grasses, SRC, annual species as well as new species including algae). Collaboration between the EU and other regions (e.g. USA; Latin America; Asia, etc.) should increase. Field and lab experiments are foreseen.

2.1.4. Biowaste streams

92 Current primary focus for biowastes is on their safe disposal, so their energy exploitation is a priori advantageous under the following conditions:

- No increase in the release of air pollutants
- No release of other hazardous substances
- No incentive is created to increase the production of waste due to it obtaining an economic value as feedstock for biofuels
- Their Well-to-Wheel energy and GHG emission balance are positive.
- If possible, pathways that combine energy production and material use should be preferred.

Progress required

93 One of the most significant problems for the conversion of waste into biofuels is the heterogeneous character of waste, as well as the variability from collection to collection, particularly in the case of municipal solid waste.

94 The development of separate collection systems, sorting, pre-treatment or even conversion technologies that can deal with an inhomogeneous feedstock flow is thus a necessity for the use of waste as biofuels. Apart from this, there are some waste streams available that can easily be used already today for producing biofuels as they only need to be collected (such as used frying oil, animal fats, etc.).

R&D&D Short term (up to year 2013)

95 There is a need to develop reliable cost-resource curves for the main biowaste streams in Europe. Even though most waste streams can be considered to have zero or negative costs (a fact that may change once there is a demand created), there are costs of collection and potentially additional transport costs etc.

R&D&D Medium term (up to year 2020)

96 Continued development of waste-based biomass supply systems (incl. residual and waste feedstocks) covering the issues of collection/ sorting and logistics to meet the conversion requirements.

R&D&D Long term (up to year 2030)

97 Integrate biowastes into existing and future supply systems feeding new conversion systems in combination with purpose produced feedstocks to improve conversion efficiencies.

2.1.5 Interfacing- Systems Approach

- 98 The discussion on future biomass supply implies a complex analysis of the local natural and agro-environmental conditions, the development of food, feed and fiber demand, development of energy and transport demand and the development of international trade, the latter again being influenced by a number of factors.

Progress required

- 99 There is no single model that is able to address these issues simultaneously. Coupled resource-energy models that can operate on a local as well as global scale, including trade among different world regions, would thus be valuable tools. Such models would need to be able to reflect the effect of policy decisions (e.g. possible development of the CAP; WTO regime; biofuel support policies).

R&D&D Short term (up to year 2013)

- 100 Identify and benchmark supply system tools taking into account various land use and market interdependencies, transport, international trade, etc.

R&D&D Medium term (up to year 2020)

- 101 System analysis on the supply and demand of biomass feedstocks and the impacts of policy and legislative mechanisms (national, EU27, global level)

Long term (up to year 2030)

- 102 Define & evaluate the synergies/ conflicts of bioenergy production and environmental protection management.

2.1.6 R&D&D Roadmap

- 103 R&D&D needs on biomass resources identified above are visualized in Figure 2.1 with indication of the main R&D&D activities or areas, their time frame and key development or implementation milestones when appropriate.

2.2 Conversion processes

- 104 The priority is to develop processes that are capable of transforming a wide variety of biomass resources into biofuels. Such systems will also include waste biomass (e.g. agricultural residues) as a feedstock, in order to improve the overall productivity by using the whole plant. This potentially widens the range of feedstock that can be used alongside dedicated energy crops such as short rotation crops.
- 105 Innovative processes and technologies emerging from EU R&D&D programs have to be competitive on a global basis, in order to place the European Industry at a forefront position of biofuels technology.
- 106 In defining R&D&D programs in the area of biomass conversion processes, it is strongly felt that an integrated approach should be considered in parallel to the individual technology focus in each area or pathway. This is specifically addressed in the biorefinery concepts.
- 107 In addition to the continued improvement of currently available conversion processes, new developments will also help to create the market for lignocellulosic biomass derived biofuels. The industry must ensure that smooth transitions occur from current generation to next generation technologies and that both generations of technology become integrated and additive to achieving the expansion goals.

2.2.1 Goals and targets

- 108 The biofuels landscape is extremely broad in terms of its various elements of input (feedstock) process (“hardware & software”) and output (fuels & co-products). This creates an inherent level of complexity when attempting to define needs, goals and objectives and potential solutions. For this reason, each area of technology is discussed separately in the following sections of the document.

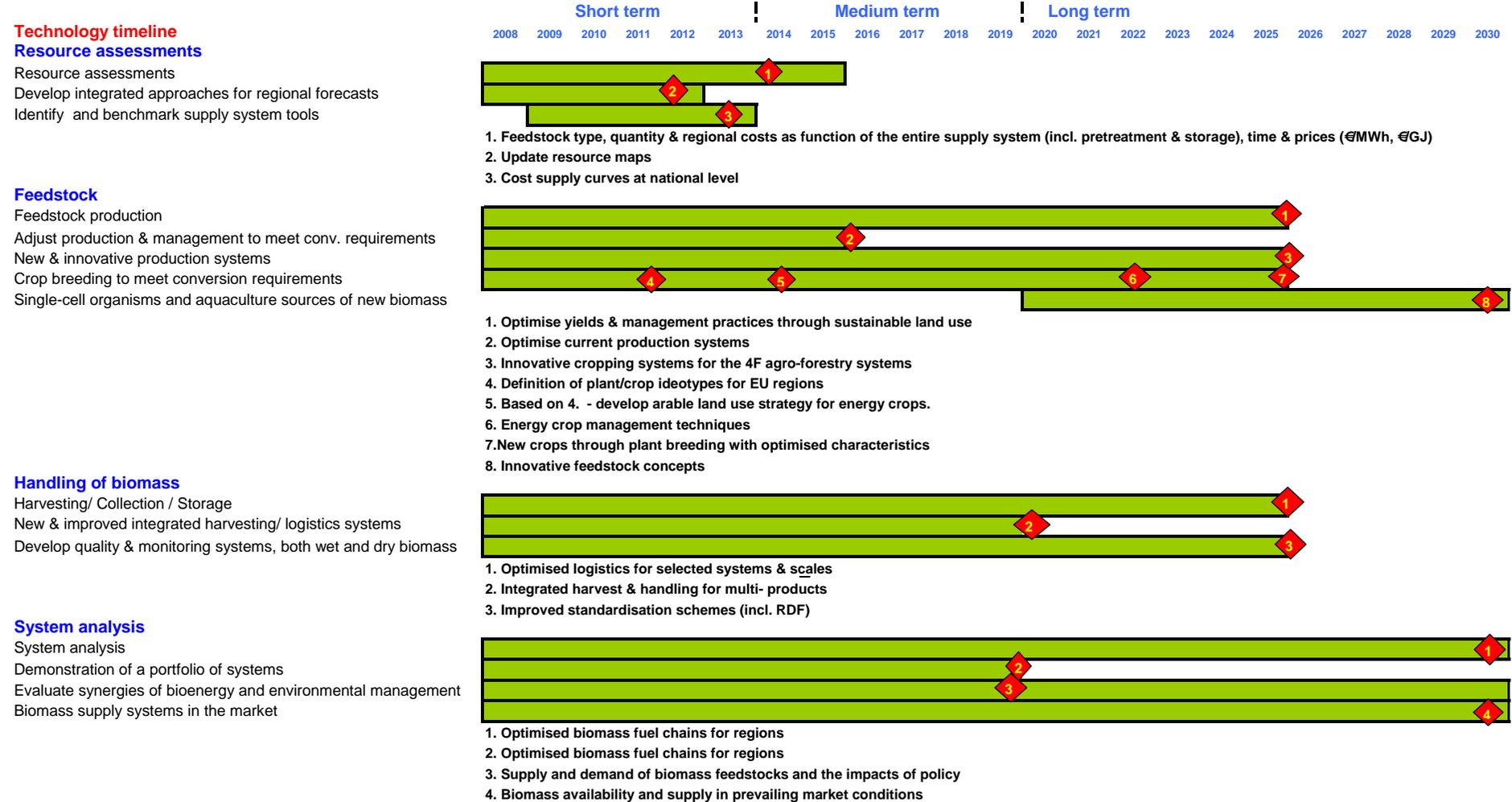


Figure 2.1: R&D&D needs on biomass resources.

- 109 The long-term goal is to implement the vision report, with up to 25% biofuels penetration share year 2030. This means that new technologies have to be developed, which are able to convert new feedstock sources (i.e. lignocellulosic biomass, energy crops) into biofuels in a competitive way. To reach the high level of penetration into the transport fuels market new biofuels must be capable of being blended with existing gasoline and diesel fuels. Gaseous fuels, which may have more limited markets, are not excluded and may present specific advantages.
- 110 In the long term, biofuels need to be produced at a cost which is not higher than fossil fuels to keep the biofuels competitive. The cost of biofuels derived from lignocellulosic biomass needs to decrease by a factor of around 2 from the prices calculated today to become competitive in the future.
- 111 As a general rule, it will be necessary to replace (or improve) processes with a relatively low carbon efficiency (less than 30% of carbon emission savings) by more carbon efficient processes (more than 70% of carbon emissions savings) in order to effectively meet the ambitious GHG emission targets.

2.2.2 Feedstock

- 112 Feedstock availability is critical for biofuel development. Production, distribution, conditioning and pre-treatment steps need to be fully developed in order to facilitate the use of biofuels, as discussed in Chapter 2.1. From the viewpoint of pre-treatment step within the production process, the best way to reduce logistic costs and to meet the production process requirements have to be identified. There is a need for:
- Development of standardisation and quality assurance procedures
 - Development of cost efficient logistics and storage (seasonal and other)
 - Adaptation of conventional pre-treatment methods and equipment e.g. drying, size control and classification
 - Development/demonstration of unconventional and fuel specific pre-treatment operations e.g. torrefaction or pyrolysis.

2.2.3. Conversion technologies

2.2.3 A. Biodiesel production from vegetable oils and fats

- 113 Future biodiesel processes in Europe will be developed using a wider range of renewable oil feedstock. New developments and process improvements will be driven by rising biodiesel demand. The limited amount of land available in Europe would suggest the need for imports, as well as for developing more efficient land use and crops. New technologies, such as hydrogenation in presence of catalysts or ethanol-to-diesel routes will help to diversify the feedstock used. Competition with fossil fuel and food supply, combined with volatile prices for the by-product glycerine and changes in the subsidy landscape will represent important additional economic drivers. Further progresses are required due to the range and variability of feedstock for biodiesel production, the need to reduce manufacturing costs and to find new outlets for glycerine as a by-product. It may be also necessary to improve biofuel quality in some cases, such as increasing oxidation stability, or reducing high cold filter plugging points which result from the fatty acid distribution found in tropical oils such as palm oil.

R&D&D Short term (up to year 2013)

- 114 Technology improvements required include the need for:
- Acquisition of basic thermodynamic, fluid dynamic and kinetic data for optimisation of existing processes.
 - Modelling and experimental verification of the reactions during the biodiesel synthesis in a dynamic multi-phase regime
 - Benchmarking of current biodiesel production technologies in terms of yields, costs, GHG emissions, etc
 - Multi-feedstock biodiesel production technologies with current, available technology to improve overall process economy
 - Improved catalyst recovery and phase separation technology
 - Improved low-cost multi-feedstock oil pre-processing techniques
 - Improved energy efficiency of biodiesel production processes

- Integration of the up- and down-stream processing steps
- Glycerine purification and conversion
- Research on new applications of other by-products than glycerine, like press residue or green parts of the oil plants.
- New processes for generating fuels equivalent to fossil diesel from triglyceride feedstocks
- Development of technologies to improve oxidation stability, cold flow properties and other product quality requirements for existing and new feedstocks
- Development of hydrotreating in order to use a wider range of feedstock.
- Use of bioethanol instead of fossil-derived methanol as a reactant to obtain biodiesel (thus yielding fatty acid ethyl esters or FAEE instead of conventional fatty acid methyl esters or FAME), which would make this biofuel fully renewable.
- Co-processing of oils and fats in mineral oil refinery processes (cracking, hydrotreating)

R&D&D Mid- term (up to year 2020) and beyond

115 New opportunities and developments for the mid-term include:

- New applications and processes utilising glycerine as well as processes that produce high purity glycerine directly
- Production technology for new feedstock sources
- Demonstration units on pre-industrial scale for new multi-feedstock technology
- Development of high efficient catalysts and related processes
- Innovative up- and down-stream processes for biomass separation and product purification
- New fuel additives, providing improved combustion
- Studies and critical assessment of current biodiesel technology compared with other potentially competing technology like “Hydrotreated biodiesel”, fat pyrolysis technology and upcoming BTL technologies
- Development of lower cost hydrotreating processes

2.2.3 B. The biochemical pathway (ethanol production)

116 Since at present bioethanol is produced from crops that also serve as food or animal feed there is a need to develop alternative pathways that will enable the production of fermentation feedstreams (sugars) from a broader range of cellulosic and lignocellulosic feedstocks derived from residues, waste materials and energy crops. This area will require extensive R&D&D input and process technology development with the need for levels of investment that are significantly higher than at present.

117 The development of fermentation routes to other biofuels is required in order to create additional flexibility and options in terms of blending ratios and blending components. Technology development has also to be intensified in this area.

118 If co-products from bioethanol production cannot be marketed cost-effectively, they may be digested anaerobically to yield biogas. This represents a viable option for co-generation of energy that may be utilized internally or externally to the fermentation process.

119 The scale-up of these processes is a critical step for technology development. Strong support is required to leverage the high risk associated the development of this technology to the market.

R&D&D Short- term (up to year 2013)

120 In the short-term there are some areas where current ethanol production systems might be improved. In starch hydrolysis the use of plant borne enzymes, plants modified to produce different forms of raw starch and the identification of new sources of enzymes and improved fermenting organism improvement would be beneficial.

121 New process developments and implementation of new technology could include pre-fractionation of cereals as well as post-fermentation process to utilise residual starch and non-starch fractions including improvement of the quality of co-products such as enhancing the nutritional value of distillers dried grains (DDGs).

- 122 Alternatives process flow systems can be introduced for the reduction of energy and operational costs in distillation and more general process optimisation of factory configuration involving energy integration and water management.
- 123 A key technology development to be addressed is lignocellulose hydrolysis. More work is required on most aspects of the production chain including pretreatment and biomass fractionation technologies (using physical biological, chemical, thermal and/or thermochemical methods). There is also a need to develop improved enzyme mixtures. This includes the identification of new proteins and development of production strains as well as enzyme processing and manufacturing technologies.
- 124 There is also a need for more basic research, increasing understanding of cellulose and plant wall structure as well as the mode of action of cellulases, hemicellulases and cellosomes. Studies are also required on organisms for the fermentation of mixed feed streams of C5 and C6 sugars as well as ways for valorisation of non-fermentable biomass fractions. This requires both product identification and production process development.
- 125 As processes are identified they will have similar requirements for process optimisation in terms of water management, energy integration and plant configuration as for current sugar and starch based systems. Hence, development of factories combining sugar and starch conversion technologies with lignocellulosic conversion technologies (hybrid concepts) should be encouraged in order to enable/boost the transition to lignocellulosic stand alone systems.

R&D&D Mid term (up to year 2020) and beyond

- 126 Carbon sequestration technologies can be introduced to improve GHG performance. This can be associated with the boilers producing heat and power for the process and/or with the fermenters.
- 127 Other oxygenates and liquid biofuels produced by fermentation, such as butanol, raise issues of fermentation and separation processes. Producing components such as acetals, which can be incorporated in a diesel pool is of special interest.
- 128 Ethanol can be further transformed in order to obtain a fuel compatible with Diesel engines. It can be used for producing FAEE, as indicated in paragraph 2.2.3 A. Other possible conversion processes such as oligomerization have to be further explored also, as well as new chemical routes to convert ethanol precursors (e.g. starch, sugar) into diesel oil components.
- 129 There are also requirements for process development and improvements in biogas and landfill gas production including better understanding of the digestion process and digestion organisms.

2.2.3 C. The thermochemical pathway

- 130 At present, the main R&D&D task is the validation of the overall technical concepts of the thermochemical pathway, the process technologies and the components. There are only a very limited number proof-of-concept (pilot plant, technology demonstrator) scale installations under construction, or in a phase of advanced planning that includes the essential two or three technically unproven steps (gasification, gas cleaning and also product synthesis). These are all at a capacity in the range of 10-45 MW thermal, i.e. at a scale of approximately 10-20% of the expected commercial scale, the latter being foreseen to be in the range of 100-500 MW thermal, and are today typically focusing on lignocellulosic feedstock.
- 131 The next step in the R&D&D path is to prove the existing concepts followed by scale-up and development of industrialised, reliable designs and components. This scale-up process is an absolute requirement for achieving a significant contribution through these technologies to biofuel production in the coming decade. In parallel, new and advanced systems have to be developed. The new processes, which are required, have to be more efficient and more flexible in using a variety of feedstock in the same installation.

R&D&D Short-term (up to year 2013)

- 132 Research activities in this area, at laboratory scale, were initiated in the 1970s and hence the fundamental aspects are reasonably well established. Generic systems and their components e.g. fluidised beds, entrained flow gasifiers, feed systems etc. have been developed and used to a certain extent already.
- 133 As indicated above, scale-up from the present stage of development to pilot plant or technology demonstrator and further to industrial demonstration are the main development issue. At present there are

only a few concepts and technologies in this area that have already been developed to, or that can reach this stage, within a few years. Hence, scale-up is not at present dependent on R&D. However, as listed below, there are activities that are supportive to the scale-up path, but not a pre-requisite to the scale-up itself. These include:

- Mechanical, physical and thermochemical pre-treatment for advanced gasification systems
- Thermochemical processing (gasification, high temp. gas treatment and cleaning)
- Adapt/develop/demonstrate improved fuel feeding systems
- Advanced gasification technologies for synthetic fuel production (oxygen or indirect gasification)
- Improve knowledge of fuel conversion and gas phase chemistry
- Improve knowledge of ash and other inorganics and their interactions
- Development, improvement and optimisation of high temperature gas cleaning
- Address process design, scale-up procedures and optimisation issues
- Address process containment cost, and reliability improvement issues
- Demonstrate performance data by accumulating operational hours
- Develop and demonstrate fuel flexibility within a given process system
- Benefit from co-gasification with coal

134 Gas upgrading to synthesis gas can be achieved by adapting, demonstrating and optimising existing industrial processes as well as developing novel separation processes based on membranes, Pressure swing adsorption (PSA) etc. These can have associated carbon sequestration technologies to improve GHG balance.

135 The conversion of synthesis gas to biofuels is established technology. However, it is necessary to develop, adapt and demonstrate the Fischer-Tropsch processes as well as Methanol/DME and mixed alcohol processes in biomass-based systems. Process optimisation will be required in order to improve process performance and reduce the cost of production. Since the thermochemical routes generate large amounts of heat, the possibilities of using this in polygeneration systems should be investigated.

R&D&D Medium term (up to year 2020) and beyond

136 In the mid-term new opportunities and developments should cover alternative process designs. This will include the study and development of alternative gasification systems, such as allothermal gasification and systems in which hydrogen is added from an external external source as well as the use of plasmas for gas cleaning. The possibility of generating gaseous fuels (synthetic natural gas and hydrogen) should also be investigated as should processes for other potential biofuels.

137 Basic R&D should be carried out on development of catalysts for production of ethanol and mixed alcohols from synthesis gas. This should include investigations of biological routes from synthesis gas to such products as part of the development of biorefineries.

2.2.4. The biorefinery concept

138 The R&D&D required in this area is more application- oriented and deals with the integration and optimisation of a number of technologies into a multiple feed, multiple processing and multiple product network. In this report the definition of the term biorefinery is developed within the framework of 'IEA Bioenergy Task 42 on Biorefineries' is adopted. This defines a biorefinery as a facility for 'the sustainable processing of biomass into a spectrum of marketable products.'¹⁵

139 This definition includes:

- Biorefinery: concepts, facilities, plants, processes, cluster of industries
- Sustainable: maximising economics, minimising environmental aspects, fossil fuel replacement
- Processing: upstream processing, transformation, fractionation, thermo-chemical and/or biochemical conversion, extraction, separation, downstream processing
- Biomass: crops, organic residues, forest residues, aquatic biomass etc
- Marketable products: both intermediates and final products (i.e. fuels, power/heat, food, feed, chemicals, materials)

¹⁵ IEA Bioenergy task 42 on Biorefineries (concept definition), <http://www.ieabioenergy.com/Task.aspx?id=42>

140 Within this complex one or more of the marketable products will be a biofuel for transport. However, different biorefinery concepts can be distinguished. These include factories running conventional (industrial) processes that convert biomass into a spectrum of marketable products (such as paper pulp mills, starch and syrup factories, cane-based sugar factories, etc). Possibilities exist for integration of biomass conversion processes into existing industrial infrastructures in order to upgrade them into a system for sustainable processing of biomass into a spectrum of marketable products. Alternatively, completely new biorefinery concepts can be developed, demonstrated and implemented.

141 Depending on the type of raw materials, various types of biorefineries can be distinguished as follows:

- Oil Biorefinery: feeding biomass and/or biomass-derived intermediates into an existing conventional mineral oil refinery
- Green Biorefinery: raw materials are “nature wet” biomasses, i.e. green grass, lucerne, clover.
- Whole Crop Biorefinery: raw materials are cereals, maize, etc
- Lignocellulosic-Feedstock Biorefinery: raw materials are “nature dry” biomasses, i.e. wood, straw, etc
- Marine Biorefinery: raw materials are microalgae, (seaweeds).

Present status

142 Currently the biorefinery concept is already applied in a number of industrial sectors. These include the sugar and starch industry, the pulp/paper industry, the soy processing industry, and various aspects of the food industry. As far as the production of conventional biofuels for transport (i.e. bioethanol and biodiesel) is concerned the processes used are focussed mainly on the production of the biofuel with the residues generally used as animal feed. In some cases it is possible that upgrading of the residues into value-added products (materials/chemicals) will decrease the production costs of the biofuels, increasing their market competitiveness.

Progress required

143 The implementation of biorefinery concepts is needed in the biofuel for transport sector in order to reduce the net biofuel production cost by co-producing value-added products from crop and process residues, increasing overall market competitiveness. This should also improve overall ecological chain efficiency (i.e. minimising greenhouse gas emissions). By using biomass for the production of a portfolio of bio-based products using the biorefinery approach, the raw materials are converted with the highest possible efficiency decreasing overall biomass use.

R&D&D Short- term (up to year 2013)

144 In the immediate future the following actions are required in order to further the biorefinery concept.

- Market analysis on current and future types, volumes and prices of value-added materials and/or chemicals to be co-produced with biofuels to increase their market competitiveness
- Identification and lab-scale production of most promising platforms and functionalised bio-based chemicals that can be applied in the existing petrochemical infrastructure.
- Optimisation of current biofuel production processes by full integration of composing processes (a.o. fermentation, digestion and thermochemical conversion processes)
- Valorisation of by-products of conventional biofuels (biodiesel and bioethanol)
- Alternative lignin applications
- Lab-scale development of innovative biomass pre-treatment processes for the upstream separation of value-added products (primary biorefinery)
- Lab-scale development of advanced (catalytic) biochemical and thermochemical conversion processes (a.o. fermentation, pyrolysis, staged gasification, hydro thermal conversion, ...)
- Lab-scale development and integration of innovative high-efficient and low cost product separation and upgrading processes
- Lab-scale development bio-based catalytic processes
- Proof-of-Concept (PoC) of upgraded industrial infrastructures (a.o. Oil Biorefineries)
- Proof-of-Principle (PoP) new biorefinery concepts with focus on: i) large-scale central biorefinery processes using domestic and imported crops, ii) small-scale decentral biorefinery processes using organic residues and/or crops, and ii) combinations of small-scale decentral primary biorefinery with large-scale central secondary biorefineries.
- Development and application of LCA methodology for integrated biorefineries

- Full chain assessment of integrated biorefinery concepts to identify: i) most promising chains and ii) white spots requiring additional RTD, and to show the advantage of the biorefinery approach over production processes concentrating on the production of a single product
- Analysis and development of full biomass supply chains, i.e. biomass production till product end-use, incl. logistical aspects

R&D&D Medium- term (up to year 2020)

145 In the medium term there is a need for

- Development of new land and marine crops specially applicable for biorefinery purposes (concentration of desired components)
- Identification and lab-scale production of most promising platform and functionalised bio-based chemicals on which a new bio-based chemical sector could be build (sugar chemistry, oleochemistry, amino acid chemistry, ...)
- Development new synthesis pathways to convert platform and functionalised chemicals into marketable end-products
- Proof-of-Concept (PoC) of new biorefinery concepts (building and running of pilot-plants)
- Proof-of-Feasibility (PoF) and commercial implementation upgraded industrial infrastructures
-

R&D&D Long- term (up to year 2030)

146 In the longer term actions required include Proof-of-Feasibility (PoF) and implementation of new biorefinery concepts (building and running of demonstration plants) followed by commercial market implementation

2.2.5 R&D&D Roadmap

147 R&D&D needs on conversion processes identified above are visualized in Figure 2.2 with indication of the main R&D&D activities or areas, their time frame and key development or implementation milestones when appropriate.

2.3. End use of biofuels

148 The increased use of biofuels impinges on two important areas Fuel Distribution and End Use of Biofuels. This section outlines the R&D&D needs covering these aspects of the biofuels chain.

2.3.1 Fuel Distribution

149 Fuel supply and distribution systems are expected to be more sensitive to current biofuels than to later generation fuels as the quality of future biofuels should improve. The chemistry of current bio-components (biodiesel and bioethanol) leads to possibilities of certain incompatibilities with materials used in fuel distribution systems as well as contamination in manufacturing and transport that need to be addressed. Future biofuels produced using thermochemical and catalytic systems (such as BTL), or through hydrogenation of vegetable oils are expected to have less impact on distribution system.

150 Research issues may arise concerning the penetration of new fuel types and blends into the market. For instance there can be problems with spark ignition engines using blends of high biofuel content distributed by pipeline and for compression ignition and with gas engines in the supply and distribution of biogas and hydrogen.

2.3.2 End Use in Vehicles

151 Comprehensive knowledge of the performance of various types of biofuels in existing and future powertrains is essential in order to make an informed choice between promising biofuels, whether used as neat fuel or blended with existing fossil fuels. Logistic issues are also important as engine configurations may have to be adapted to a specific biofuel. This in turn has to be widely available at the many fueling stations to make conversion worthwhile. To ensure the compatibility of fuel with engine and vehicle the development of standards for neat liquid and gaseous biofuels as well as for fossil fuels blended with biofuels is required.

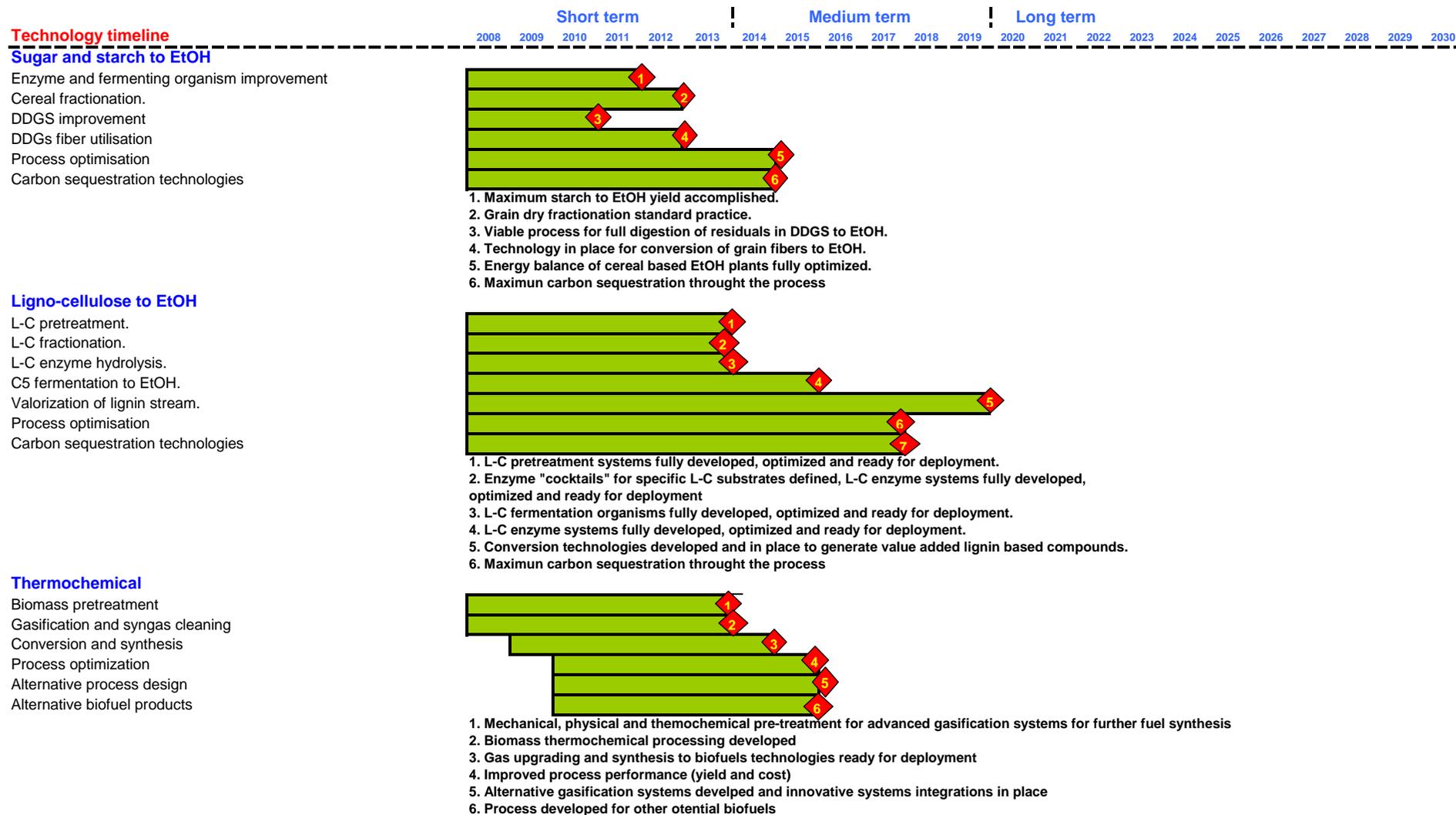


Figure 2.2: R&D&D needs on conversion processes.

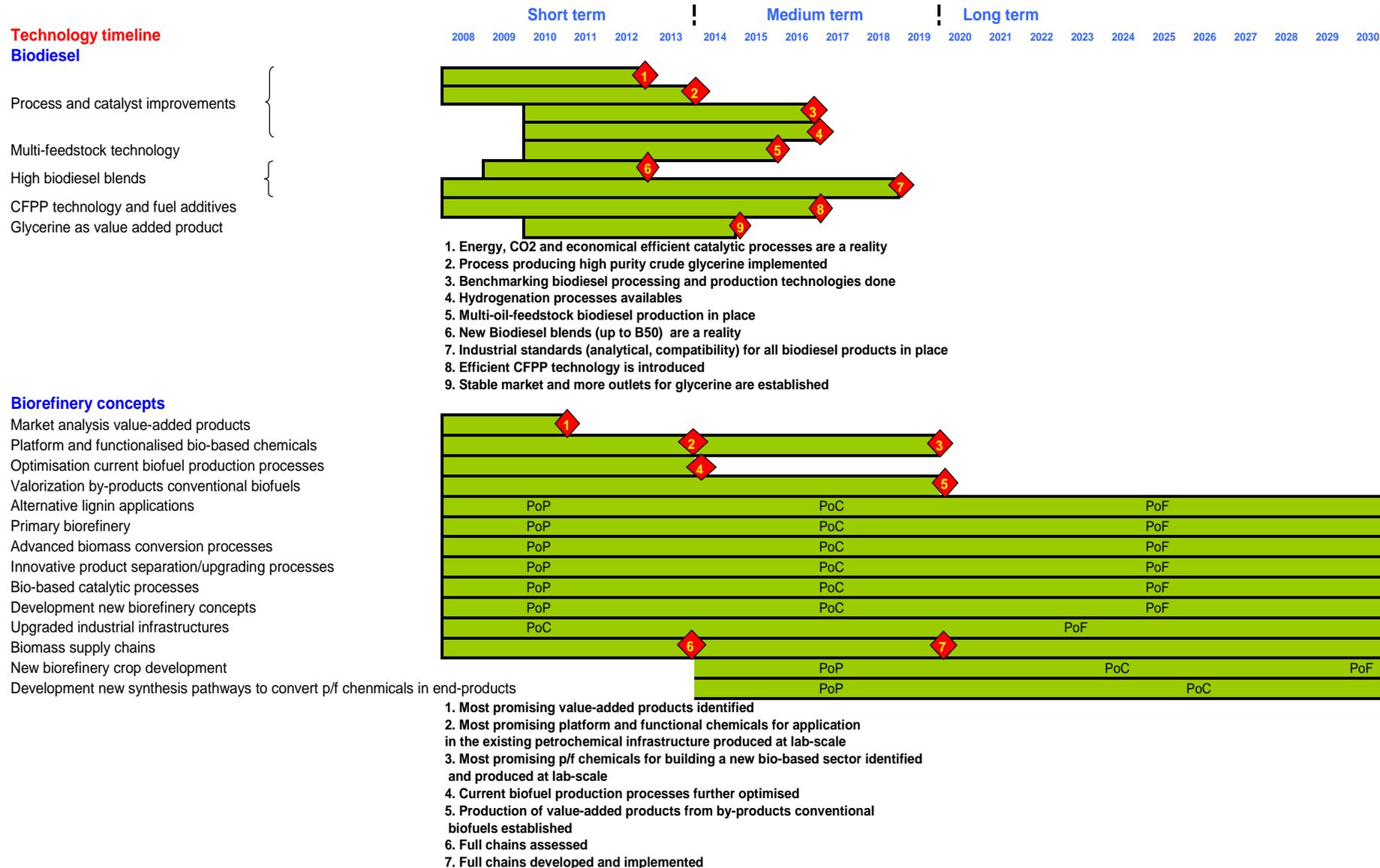


Figure 2.2 continued: R&D&D needs on conversion processes.

2.3.2.1 Progress required

- 152 Future increase of biofuel shares in road transportation fuels driven by the European legislation requires intensive progress to be made in biofuel development and introduction. At the same time emission standards will become more stringent in the future (Euro V, Euro VI and further¹⁶). These require great efforts in the development of compatible vehicle technology.
- 153 Against this background the development and evaluation of fuels with a high content of biofuels allowing a reliable, customer-accepted operation of vehicles and compliance with upcoming emission standards will be the main challenge in the future.
- 154 Biofuels and/or biofuel blends both for compression ignition (CI, diesel) engine and spark ignition (SI, gasoline) engines with the following characteristics have to be identified, investigated and made available:
- safe and reliable vehicle operation of future engine technology even with high blending ratios
 - compatibility with existing fleet vehicles even in high blending ratios; this is a prerequisite for fast high volume introduction of biofuels into the market
 - compliance with future emission standards
 - overall high CO₂ efficiency (field-to-wheel) and crop yields
 - easily introduced to existing supply chains
 - long-term economic/commercial feasibility
- 155 In order to select the most suitable biofuels for application of R&D&D efforts it is essential to understand future fuel requirements. This has to be based on a fundamental understanding of fuel property impacts on engine/vehicle performance. Furthermore a consistent fuel specification and harmonized introduction to the EU market as a whole is required for a fast and efficient deployment of biofuels and to ensure compatibility with the complete vehicle fleet. In addition it may be necessary to develop advanced vehicle and engine technologies for dedicated biofuels/blends (e.g. E85, BTL) or for specific applications or demands of the market.

2.3.2.2 Vehicle and Engine Issues Impacted by Fuel

Properties

- 156 A number of vehicle issues are affected by the properties and quality of fuel used. These issues require special attention and should be particularly addressed in future R&D&D activities when studying fuel impacts on engine and vehicle operation. For the fuel supply system these include long-term fuel storage stability (avoiding ageing effects, deposits, biological growth), material compatibility with fuel tanks, seals, gaskets, hoses, pipes, fuel filters and fuel pumps.
- 157 Considerations of engine performance and fuel combustion have to cover engine power, fuel efficiency, CO₂ emission (Tank-to-Wheel), local Emissions (NO_x, HC, CO, PM), cold startability, hot driving performance and engine noise. At the same time fuel developments have to take into account compatibility with existing engine technology (the current fleet of vehicles), as well as the potential for improved engine technology, including aspects such as late homogenisation, which is important in diesel engines when developing new/modified combustion schemes.
- 158 Aspects of engine mechanics that need to be considered include injector and combustion chamber cleanliness, friction and associated with this engine oil compatibility, which in turn contributes to overall reliability and durability. The after-treatment of exhaust gas in order to control emissions is of equal importance, depending on the performance and long-term durability/stability of EGA (Exhaust gas after-treatment) components including oxidation catalyst (CI engine) the performance and regeneration of diesel particulate filters (CI engine), the use of three-way catalyst including advanced forms (SI engine), the use of NO_x storage catalyst and the performance of lambda and NO_x sensors).
- 159 As far as vehicles are concerned the fuels used must enable an acceptable driving range and meet health and safety requirements in terms of toxicity of substances, flash point, fuel vapour pressure, etc.

¹⁶ Regulation (EC) No 715/2007, June 2007.

2.3.2.3 R&D&D Needs and timeframe

160 The R&D&D requirements reflect the properties of fuels required for two completely different ignition systems (compression or spark ignition). Hence, these are considered separately.

a) Compression ignition (CI) engines

161 The impact of fuel properties of CI engine fuels on vehicle issues as described above is still not completely known or understood. Therefore, fundamental research is essential in order to expand basic knowledge in this area. Such information would provide a basis for defining the properties of future fuels. In this respect the following fuel properties are regarded as of particular important for future CI engine technologies: ignition behaviour; distillation characteristics; absence of fuel impurities (sulphur, metals, phosphorous); ash content (low); hygroscopic potential (water controlling contamination through biological growth, phase separation), lubricity, viscosity, oxidation stability, cold startability, biological growth (lack of).

162 The qualitative change in fuel specifications required for complying with future conventional and new combustion scheme technologies of CI engines are shown in table 2.1. It is anticipated that future requirements in terms of fuel quality will increase, while a number of fuel properties regarded to be important for future vehicle and engine technology are not specified in the current fuel standard EN590. Hence, for a large number of fuel properties future requirements still have to be worked out and defined considering issues both, for passenger cars and commercial vehicles.

163 The suitability of biofuels with respect to future fuel requirements has to be evaluated. Investigations have to be carried out on currently known potential biofuels, such as biodiesel, Hydrotreated Vegetable Oil (HVO) and BTL. Compliance of these biofuels with future requirements has to be evaluated. These studies have to cover both the use as neat fuel or as blends with fossil diesel. In addition, extensive R&D activities also have to focus on the development of new types of biofuels with improved fuel properties, CO₂ balances and higher yields.

R&D&D Short- term (up to year 2013)

164 Fundamental research is required in order to increase understanding of the impact of fuel properties on engine/vehicle performance of future CI engines as well as on both conventional and new combustion schemes. There is also a need for verification of the performance of known and proposed biofuels (biodiesel, HVO, BTL) when used as a pure fuel or used in blends with fossil diesel in existing and future CI engines.

Fuel Property		Diesel Fuel Current Standard [EN590]	Expected Change as result of Future Evolution of conventional engine technology	Expected Change Required for Future Combustion Schemes
Ignition behaviour (Cetanre nr]	-	min 51	to be defined	to be defined
Sulfur Content	mg/kg	max 10	lower	lower
Ash content	% (m/m)	max 0,01	lower	lower
Water Content	mg/kg	max 200	lower	lower
Water Solubility		not specified	to be defined	to be defined
Oxidation Stability	g/m ³	max. 25	to be defined	to be defined
Lubricity (HFRR)	µm	max 460	lower	to be defined
Viscosity (at 40°C)	mm ² /s	2,00 – 4,50	to be defined	to be defined
Distillation behavior				
distillation curve			to be defined	to be defined
+95% Recovered T		max. 360	lower	lower
Final Boiling Point	°C	not specified	to be defined	to be defined
Metals content (Na, K, Mg, Ca)	mg/kg	not specified	to be defined	to be defined
Phosphorous content	mg/kg	not specified	to be defined	to be defined
Heating Value	MJ/kg	not specified (=ca. 43)	to be defined	to be defined

Table 2.1. Important fuel parameters for future CI engine technology and their expected change needed for complying with future fuel requirements

R&D&D Mid- term (up to year 2020)

165 Fundamental research providing an understanding of the impact of fuel properties on engine/vehicle performance of future CI engines will have to be continued as new commercial sources of biofuels develop and the fuel requirements for existing and future CI engine technology/engine and vehicle testing are elaborated. This includes verification of known potential biofuels (Biodiesel, HVO, BTL), neat and blended to fossil diesel, for application with existing and future CI engine technology as well as verification of novel-type biofuels (neat and blends) with better fuel properties, CO₂ efficiency, higher yields for applicability in existing and future CI technology (e.g. new biomass sources, use of ethyl esters of fatty acids rather than methyl esters). It will also be necessary to identify and formulate potential biofuels/blends in order to meet the 10% target. Development of such commercial fuels (neat or blends) will also require consideration of suitable fuel additives.

R&D&D Long- term (up to year 2030)

166 Work on potential biofuels (neat or blended to fossil diesel) for applicability in existing and future CI engine technology will have to continue as new products are identified. This will include elaboration of fuel requirements for existing and future CI engine technology / engine and vehicle testing as potential biofuels/blends are identified in order to meet the 25% target of the BIOFRAC Vision. Again this will entail development of commercial fuels, neat or blends, and further consideration of fuel additives

b) Spark ignition (SI) engines

167 As is the case for CI engines there is also a need to obtain further information concerning the interrelation between the properties of fuels used with SI engines and vehicle issues. Fundamental research is essential in order to expand basic knowledge in this area in order to provide a basis for the definition of future fuel requirements. The following fuel properties are important in respect of future SI engine technology development: ignition behaviour; distillation characteristics; vapour pressure characteristic; alcohol type/content; hydrocarbon type content (olefins, aromatics); fuel impurities (e.g. sulphur); hygroscopic potential (water content/solubility) and lubricity.

168 Table 2.2 indicates the qualitative change of fuel specifications required in order to comply with the requirements of future conventional and new SI engines with advanced combustion scheme technologies. Future requirements with respect to fuel quality will increase, while a number of fuel properties regarded to be important for future vehicle and engine technology are not specified in the current fuel standard EN228. Hence, for a large number of fuel properties, future requirements still have to be worked out and defined. Investigations have to be carried out on current biofuels (ethanol) and compatibility of these biofuels with future requirements has to be verified. Studies should consider the biofuels as neat fuel or blended with fossil gasoline. Furthermore, focus should be on the development of new types of biofuels with improved fuel properties, CO₂ balances and higher yields.

Fuel Property		Gasoline Fuel Current Standard [EN228]	Expected Change as result of Future Evolution of conventional engine technology	Expected Change Required for Future Combustion Schemes
Ignition Behaviour (eg. RON, MON)	-	RON/MON 95/85 (premium grade)	to be defined	to be defined
Hydrocarbon Type content	% (V/V)			
+ Olefins		max 18	lower	to be defined
+ Aromatics		max 35	lower	to be defined
Vapour Pressure min/max	kPa	Class A 45/60	lower	to be defined
Oxygenates Content				
Methanol, Ethanol, i-propanol, i-butanol, t-butanol	% (V/V)	Max. 3 / 5 / 10 / 10 / 7	to be defined	to be defined
Distillation Behaviour		not specified	to be defined	to be defined
Water Content/Solubility	mg/kg	not specified	to be defined	to be defined
Lubricity		not specified	to be defined	to be defined
Fuel Impurities	mg/kg	not specified	to be defined	to be defined
Heating Value / Energy Density	MJ/kg	not specified	to be defined	to be defined

Table 2.2: Important fuel parameters for future SI engine technology and the expected changes required

R&D&D Short- term (up to year 2013)

- 169 There is a need for fundamental research in order to understand the impact of fuel properties on engine/vehicle performance of future SI engines including both conventional and new combustion schemes, as well as verification of the performance of known biofuels (ethanol), neat and blends with fossil gasoline, for application in existing and future SI engines.

R&D&D Mid- term (up to year 2020)

- 170 Fundamental research leading to an understanding of the impact of fuel properties on engine/vehicle performance of future SI engines should continue, with elaboration of fuel requirements for existing and future SI engine technology including both engine and vehicle testing. This should include verification of the performance of ethanol (neat and blended to fossil gasoline) with both existing and future SI engine technology. Similar studies are required for new or novel biofuels (neat and blends), as they are developed, for application in existing and future SI engines together with the identification of potential biofuels/blends in order to meet the 10% target of the SET-Plan. This should lead to development of commercial fuels (neat or blended) that will also require consideration of fuel additives.

R&D&D Long- term (up to year 2030)

- 171 As new routes are identified producing new classes of biofuels this will again require verification of their performance (neat or blended to fossil gasoline) applicability in existing and future SI engines. At the same time it will be necessary to continue the elaboration of fuel requirements for these engines, including engine and vehicle testing as potential biofuels/blends are identified that will allow the 25% target of the BIOFRAC Vision to be met, resulting in the development of commercial fuels, used neat or in blends. This will again require development of suitable fuel additives compatible with the new biofuels.

c) Gas engines and vehicles

- 172 Biogas, which is processed for usage in vehicles, is expected to have similar or even higher quality, once purified, compared to CNG available on the market today. Therefore, no additional research effort regarding vehicle technology is required beyond current research activities on natural gas engines. However, further effort is required to optimise production and purification of biogas.

2.3.3 R&D&D Roadmap

- 173 R&D&D needs on end use of biofuels identified above are visualized in Figure 2.3 with indication of the main R&D&D activities or areas, their time frame and key development or implementation milestones when appropriate.

2.4. Sustainability issues.

- 174 Although there may be aspects of sustainability that apply to specific parts of the biofuel production chain, in general sustainability should be considered in terms of the complete chain, and even beyond such as considerations of land use and competition for resources like biomass and labour.
- 175 However, analysis of alternative systems is complex since, even if a segment within the overall chain is not sustainable, the overall supply chain might be more sustainable compared to a given alternative. In addition, the linkage between different segments has to be done in a sustainable way.
- 176 Organisations in several EU member states have already been working on the development of full-chain sets of criteria for biofuels sustainability. These include the Low Carbon Vehicle Partnership in the UK, the Cramer Commission in the Netherlands and initiatives in Belgium and Germany. Most sustainability schemes try to include criteria covering three aspects: environment, social and economic aspects.
- 177 Advances in current initiatives provide a fair indication of the progress required that fall into three main fields. These are: a) further development of indicators and methods (this applies to criteria in environmental, social and economic domains); b) assessment and monitoring (e.g. collection of data and corresponding monitoring schemes), and c) improvement of sustainability aspects.

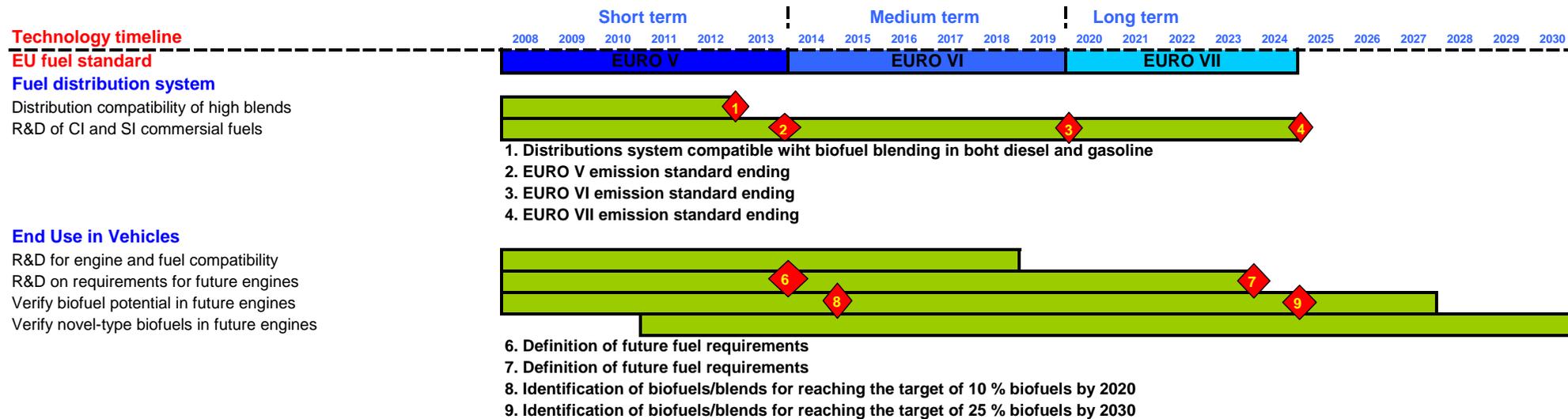


Figure 2.3: R&D&D needs on end use of biofuels.

- 178 An important second aspect of sustainability relates to competition of energy crops with other biomass production and use, indirectly leading to issues concerning sustainability. For example, due to such 'systems' impacts a biofuel feedstock plantation that replaces common food crop cultivation may cause natural areas to start being used for food crop cultivation, thereby indirectly leading to deforestation. Other example is that increasing demand in feedstock for biofuels could lead to increasing commodity prices to socially unacceptable levels, which cannot be tackled at company level or by production chain certification.
- 179 Strategies to overcome this issues are on one hand improvement of measurement methods and impact monitoring, and on the other hand methods and approaches to reduce competition for land.

2.4.1 Research needs

R&D&D Short- term (up to year 2013)

- 180 There is a need for further identification and development of sustainability indicators tackling the overall chain based on existing work adapted to very different situations (e.g. type of feedstock, geographical area of production, technology, end use, local constraints). This requires continual improvement and development of flexible and transparent WTW methodologies including technical, economic, environmental, and social aspects such as LCA and Socio-Eco-Efficiency-balance.
- 181 There is a need for further improvement of data obtained throughout the overall biofuel chain (e.g. on soil C, N₂O, new crops, and commercial scale plants) for most biofuels, both current and proposed, as well as for fossil reference chains for comparative purposes. This requires further development of indicators and methods tackling social and environmental issues that could be achieved through establishing additional working groups throughout Europe (especially in Eastern Europe).
- 182 As for the systems impacts, there is a short-term need for better measurement and monitoring of these effects, e.g. in the form of parameter selection and (satellite) gathering of relevant data. Furthermore, it is essential to improve insights in the sizes of impacts, e.g. of deforestation and commodity price increases due to biofuels, since many of the effects we currently see may also be caused by other factors.

R&D&D Mid - term (up to year 2020)

- 183 Assessment of existing and future biofuel supply chains based on existing, improved and new methods or indicators linked to monitoring of the development of biofuel markets. At the same time data should be gathered on key indicators in order to evaluate and monitor various biofuel chains under very different scenarios of feedstocks used, production technologies and end uses.
- 184 As for systems impacts and sustainability, there is a need for development and deployment of innovative options, increasing land use and production efficiency, such as those based on: agroforestry (creating synergies between food, fodder, raw material and energy production), multiple land use (delivering other land-related services such as environmental protection together with energy feedstock), and flexible production systems switching between supply of food, fodder, raw material and energy crops. Furthermore, research is needed on improving the use of marginal and/or degraded land, on concepts to use the existing (native) forests in a sustainable way by maximizing the wood yields and minimizing the environmental impact, and on unused or innovative resources (like the production of aquatic biomass)

R&D&D Long- term (up to year 2020)

- 185 Further work should result in improved chain integration based on accepted sustainability criteria. This should lead to identification of various aspects affecting the sustainable performance of specific production chains resulting in development of solutions indicating how the situation could be improved. This will require an overall methodological approach to be compiled.

2.4.2 R&D&D Roadmap

- 186 R&D&D needs on sustainability identified above are visualized in Figure 2.4 with indication of the main R&D&D activities or areas, their time frame and key development or implementation milestones when appropriate.

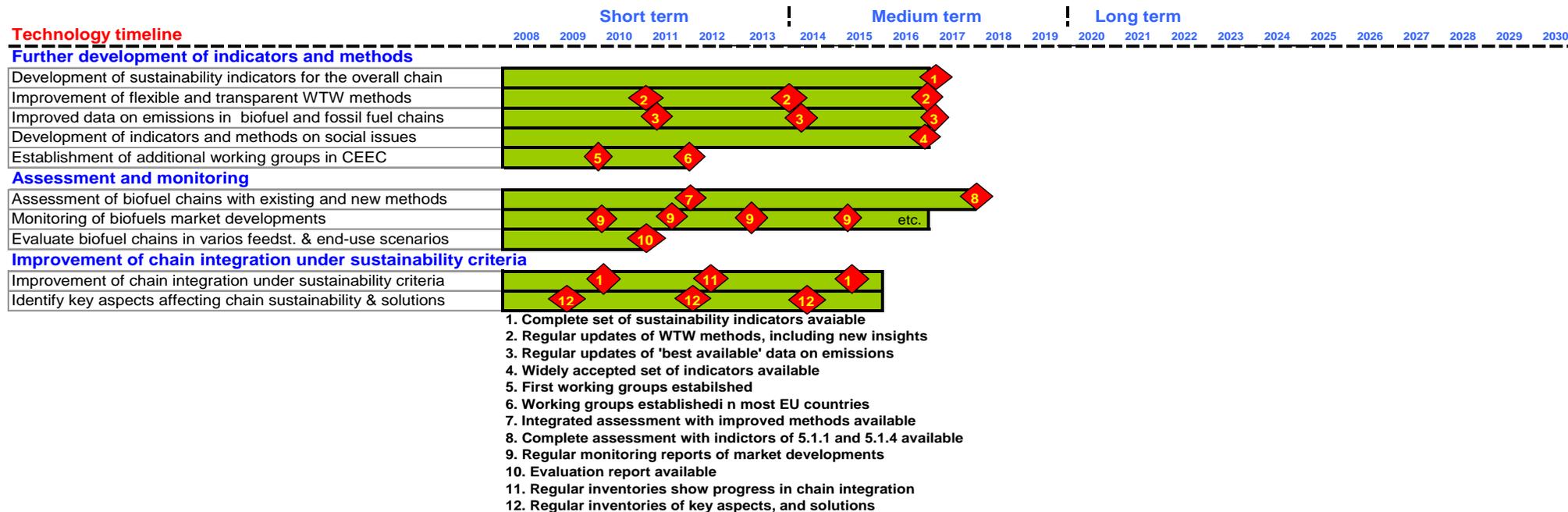


Figure 2.4: R&D&D needs on sustainability

CHAPTER 3 BUILDING R&D EXPERTISE

187 There are innumerable organisations worldwide (corporate, institutional & academic) that are researching solutions to the challenges posed in converting biomass to liquid transport fuels in an economic and sustainable way. Such organisations may operate individually or in partnerships and collaborations, being self-funded or receiving external support. The objectives of the research vary from pure research, through intellectual property (IP) generation and licensing to eventual construction of fully fledged commercial biorefineries.

188 This is, of course, the essence of new market creation through the process of competitive technology development and corporate commitment. At the same time it creates one of the most significant challenges in terms of technical and commercial progress in the area of new technology development – that is the ability to control and manage fragmentation. It is essential that future funding programs for biofuels are operated in an objective manner such that the most appropriate technology programs are accelerated and the most relevant deliverables are produced. The need for better communication does not encompass all players, since there will always be competition between companies and hence some will be reluctant to cooperate closely.

Connecting R&D organisations through networking

189 It is of great potential benefit to promote extensive networking between R&D organizations of all types (corporate, academic & institutional). In so-doing ways must be found to minimize the sensitivity associated with intellectual property. Some potential network platforms could be:

- Best practices networking.
- Networks focussed on common goals.
- Core competence networks.
- Creation of centres of excellence.
- Virtual (cyber) networks that facilitate on-line information dissemination.

Operating joint R&D facilities

190 Both existing and new R&D facilities could be developed and enhanced to support specific biofuels initiatives. This could provide a much needed platform for all industry stakeholders to develop and test new concepts and technologies. For example:

- Pilot scale facilities operated on a fee basis, such as the NCERC at the University of Southern Illinois, USA¹⁷
- Dedicated biofuel process application laboratories.
- University consortia such as the NTC focussed on the US textile industry¹⁸

Promoting cooperation initiatives at the European and international levels

191 Creative ways must be found to promote cooperation at all levels both within and beyond the EU. Fiscal incentives via funding are a common and effective means by which to bring collaborative groups together. However the focus needs to be on the goals rather than the actual funding. Some potential funding mechanisms:

- Pay for performance funding – based on milestones and deliverables.
- Weighted funding that favours collaboration between partners that offer greater up-front contribution – technology, IP, capabilities, co-funding etc.

192 Cooperation on a global basis will bring a range of benefits to any given programme – for example:

- Organisations within the EU can learn from and share insight with other regions.
- Ensure that the EU does not “re-invent the wheel”.
- Collaboration can specifically engage global based organisations focussed on biofuel technologies.

¹⁷ <http://www.ethanolresearch.com>

¹⁸ <http://www.ntcresearch.org>

STRATEGY DEPLOYMENT DOCUMENT

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1. INTRODUCTION

- 1 The purpose of this Strategy Deployment Document (SDD) is to address the non-technical issues that will enable the European biofuels industry to meet the goals outlined in the BIOFRAC vision report¹⁹. This document should be read in association with the Strategic Research Agenda (SRA) that has also been produced by the European Biofuels Technology Platform (BiofuelsTP). The SRA identifies research, development and demonstration priorities along the whole value chain of biofuel production (from biomass to biofuel end use) with emphasis on sustainable methods of production.

The Objective

- 2 The main objective of the SDD is to identify the non-technical measures including regulations, market instruments, funding and incentives, and communication actions that are necessary in order to generate a sustainable and successful EU biofuels industry that meets the goal of substituting up to 25% of the fossil fuel used for transport with biofuels by 2030 in a sustainable way.

The Starting Point

- 3 At present fragmentation of the market between various member states of the EU appears to be one of the major reasons for the slow deployment of biofuels. Currently the promotion of biofuels and consequently the measures put in place to help biofuels to find a place on the market are totally dependent on the will and capacity of individual member states. The result has been a fragmented market with difficult trans-border movement and significant market distortion at EU level.
- 4 The current market situation reflects the impact of the Directive 2003/30/EC that was initiated in order to promote biofuels on the basis that their deployment would improve the energy security of the EU, reduce greenhouse gas (GHG) emissions and produce new outlets for agricultural and silvicultural products thus improving rural development.
- 5 As the objectives above were not sufficiently prioritised and also because Directive targets were set as “indicative” and not binding, each member state has been able to set their own regulations depending on their perception of national priorities. These widely differ from country to country.
- 6 At the same time, current EU regulations are not totally consistent in terms of biofuels use. There are conflicts between market penetration set by the biofuels Directive (5.75% energy equivalent in 2010) and existing regulation²⁰ in CEN technical standards²¹ that today permit maximum 5% blends of biodiesel (FAME) or ethanol. Higher blends of 85% ethanol (E 85) or 30% biodiesel (B30) have been adopted by some member states. However, these are not covered by EU Directives or other regulations. This discrepancy has been noted and proposals made to rectify it.²²
- 7 During the assessment exercises carried out by the various workgroups of the BiofuelsTP²³ it was recognised that important factors that would determine the possibility of reaching the ‘vision’ goals included change and harmonization of regulations that would improve biofuels market access. It should be noted however that, although in the short-to-mid term a significant level of regulation and support measures may be required, biofuels will only be competitive in the long-term if they can become cost effective and thus competitive to fossil fuels in a free market. This requires an analysis of actions that may be deployed in order to improve the economics of biofuel production in the mid-term.
- 8 The SRA indicates that this will depend on the development of advanced biofuel technologies able to use a wide range of feedstocks. The development of such new technologies will require significant investment that must come from both public and private sector working in partnership. Such a partnership will only flourish in

¹⁹ *Biofuels in the European A vision for 2030 and beyond*. Published 2006. Directorate-General for Research, Sustainable Energy Systems, Ref: EUR 22066.

²⁰ Directive 98/70/EC relating to the quality of petrol and diesel fuels and amending Council Directive 93/12/EC.

²¹ Diesel standard: EN 590

Gasoline standard: EN 228

Fuel Quality Directive: 98/70/EC, amended by Directive 2003/17/EC

CEN Workshop Agreement on E85 (CWA 15293)

²² The European Commission proposed new standards for transport fuels that will reduce their contribution to climate change and air pollution, through greater use of biofuels, 31 January 2007.

²³ See the Strategic Research Agenda for more details.

an open and uniform market supported by suitable regulations, standards and certification that ensures socio-economic sustainability while providing the customer with a product that is 'tailor-made'.

2. CONCEPTUAL STRATEGY DEPLOYMENT ROADMAP

- 9 Prior to detailing deployment measures it is important to set a conceptual timeframe consistent with strategic targets and expected evolution of technology, as the effectiveness of measures such as market instruments, quality standards, binding rules, financial support, etc are strongly dependent on when they are set and how long they last.

Phase 1, short term until 2013

- 10 First, there is a need to reconfirm and prioritise as much as possible the declared objectives to promote the use of biofuels, namely reduction of GHG emissions, energy diversification in transport (thus reducing dependency on oil products) and, when appropriate, contribution to development of rural economies.
- 11 There is a need to consolidate the market and to reduce the current level of fragmentation in policies among member states. For key objectives, regulations should be binding rather than non-binding. A regulation or law concerning biofuels accepted by one member state should also be accepted by all the others.
- 12 It is necessary to open the biofuels market throughout the EU. Not all member states are in the position to fulfil the proposed biofuel targets through their own domestic production. Therefore a scheme should be introduced to facilitate the trade of biofuels among member states, including flexibility instruments (e.g. biofuel credits). As availability of feedstocks will become a challenge, import and export of biofuels to and from the EU should be made easier in order to balance excess or lack of production capacity within the EU. At the same time sustainability criteria have to be introduced and harmonised under a single European Standard in order to ensure that all biofuels used in the EU are produced in a sustainable way on a "life cycle" basis while maintaining conditions that favour the development of a healthy EU biofuel industry.
- 13 General support to agricultural product outlets, today included in biofuel policies, should be at this term included in the scope of the Common Agricultural Policy reform, scheduled to be in place at the end of the period.
- 14 There is also a need to harmonize fuel quality regulations and standards to enable biofuels to be produced and marketed in a cost-effective manner, as economics of production is a crucial driver in biofuel development. In general road transport fuels (including biofuels) are designed to fit existing engine requirements. However, higher blends (E 85, B 30 ...) might be encouraged in order to meet future targets for fossil fuel substitution, even though the use of such blends requires some adaptation of vehicles.
- 15 On the other hand, Research, Development and Demonstration (R&D&D) covering both current and next generation biofuels, as detailed in the SRA, should be financially supported. Specific financial support should be given to demonstration of improved and first-of-a-kind technologies.
- 16 In order to gain social acceptance, dissemination and communication of demonstrated biofuels benefits should be pursued in the short term, including those related to education at school, technical and political fora and institutions, media, etc.

Phase 2, medium term (2013 – 2020)

- 17 Phase 2 can be envisaged as a prolongation of Phase 1, leveraging on success achieved and correcting any distortions that might have been caused by rules and regulations. With a view to transitioning to a free market, unnecessary new measures should be avoided and existing ones kept simple and harmonious. In general actions taken should open both domestic and foreign markets. Biofuel policy should not be targeted specifically to support agriculture, as support measures to agriculture should be separately managed.
- 18 R&D&D on new biofuels should continue receiving financial support. As time passes, technologies will be proven and consolidated through demonstration at which time advanced biofuels will have to compete with all biofuels on the market.

Phase 3, long term (2020 – 2030)

- 19 If the biofuels market develops as anticipated to 2020, incentives should be gradually phased out in third phase. The underlying premise is that biofuels and possibly associated bioproducts produced in biorefineries should be self-supporting by this time.
- 20 By this time, biofuels should be competing with other motor fuels. Those biofuels that have best demonstrated competitiveness and socio-economic sustainability will succeed in the market place. Market instruments will be in force as required aimed at incorporating sustainability criteria and environmental externalities (e.g. GHG reduction) for energy use , rather than being specific to biofuels.

3. DEPLOYMENT MEASURES

- 21 Once a conceptual strategy deployment roadmap has been outlined, details will be presented on the attributes that relevant deployment measures should have in order to ensure that sustainable biofuel technologies are successfully implemented for the benefit of a healthy EU biofuels industry.
- 22 A special emphasis will be given first in this report to those measures that support R&D&D consistent with the Mission of the BiofuelsTP.

3.1. R&D&D SUPPORT

- 23 Very ambitious biofuel implementation targets will require reinforced public and private support to both mid and long term oriented Research, Technology Development and Demonstration (R&D&D). Current biofuels still show significant room for improvement. On the other hand new technologies, such as those necessary for producing biofuels from lignocellulosic biomass need to be developed.
- 24 Risk associated with ‘difficult-to-assess’ economic return of mid and long term R&D frequently make industry behave conservatively in terms of funding R&D sufficiently. Therefore, if biofuel implementation is to be aggressively pursued reinforced public funding will be needed. Public support to R&D&D should be aligned with key strategic goals for biofuel development: GHG reduction, diversification of energy supply, environmental and socio-economic sustainability.
- 25 Even with a sufficient R&D financial support, the main problem facing the deployment of innovative biofuel technologies is the difficulty of scaling-up and the lack of pilot initiatives and **demonstration on a large scale**. Beyond “Proof-of-principle” (PoP) at small scale, technology implementation requires scaling-up by both “Proof-of-Concept” (PoC, showing at pilot scale that the concept is technically working) and “Proof-of-Feasibility” (PoF, showing at demonstration scale that the whole process is technically and economically feasible). Such a scale-up and demonstration chain is essential not only for thermochemical and biochemical processes, but also for integrated biorefinery concepts
- 26 Therefore, a high priority for R&D&D in this sector has to be scale-up and development of industrialised, reliable designs and components. This has to be done within the next decade with the technology developed to a stage where multiple plants can be constructed in order to significantly contribute to biofuel production by 2020.
- 27 The challenge is to establish technical conditions and meet performance levels that allow scale-up of the required technologies. Demonstration and proof of concept during the next ten years will be followed by a progressive deployment and improvement of the technology. Without such a step, it will not be possible to meet the levels of biofuel production needed in 2030.
- 28 Beyond the technical barriers, it is also necessary to address issues associated with a pioneering technology, such as:
 - financing the development
 - ensuring long-term guarantees for revenues
 - creating standards
 - defining acceptable practices and creating an appropriate regulatory environment
 - achieving public acceptance through a better awareness of the benefits.

Validating Technologies and Building up Pilot-Scale Infrastructure

- 29 The development of innovative processes involves an access to large pilot facilities. It is necessary to facilitate the access to demonstration plants and pilot-scale facilities for R&D work.
- 30 This means that such installations should be open to external teams for measurements, side-stream experiments and other basic research activities. This could also benefit the industrial developers by providing access to external R&D expertise.
- 31 It is important to establish an infrastructure linking academic research to large scale facilities operations in order to improve available knowledge. Such an approach will accelerate the rate of R&D results, while providing leverage for the non-commercial R&D sector. It will help to provide knowledge and manpower requirements needed by an emerging biofuel industry.
- 32 The establishment of dissemination networks is also of benefit through the spread of know-how as well as information concerning the performance of equipment, materials and processes to the participating stakeholders, as far as permitted in terms of intellectual property rights (IPR) and commercial confidentiality. To avoid IPR issues, such networks are best used in the development of less commercially sensitive information such as life-cycle analysis, performance data and assessment of “best available technology”.

Financing Large-Scale Demonstration Projects

- 33 The development of new biofuel production systems will require large financial resources. The required conversion capacity build up alone by 2030 will require investments in the range of xxxxxxx million €. Additional investments for biomass harvesting, transportation and soil conditioning systems as well as additional infrastructure are going to amount to the order of xxxxxxx million €.
- 34 For the entrepreneur, while taking into account the considerable technical and commercial risks, costs are one of the main barriers preventing an accelerated development. Financing needs have to be addressed by all stakeholders as a prerequisite to any technical development.
- 35 Development of new markets is associated with high risk. Organizations that are prepared to accept greater risks in investing should be equally rewarded by opportunities to participate in initial funding. It is essential that industry is ultimately capable of sustaining itself in a profitable manner but it is necessary to find appropriate mechanisms for helping it to support risk associated with large scale installations in the initial stages of development.
- 36 One possible instrument would be the creation of a special fund with minimum xxxxx million € capital to assist in the costs of the chain from demonstration to proof of concept projects. Such a fund would provide a low-interest rate loan as well as a guarantee covering at least part of the financial risk. During a first deployment phase, a fiscal incentive would be simultaneously provided in order to compensate the difference between the actual production cost and a reference production cost. This fiscal incentive has to be provided for a sufficient transitional period to ensure that technology can compete on level terms in the market place.
- 37 Any technology of value should ultimately reach a stage at which it represents an opportunity for globalisation. Hence, it is important that global networks are maintained in order to share regional EU success and learn from developments elsewhere on a world-wide basis.

3.2. MARKET INSTRUMENTS AND REGULATIONS

- 38 As already indicated there is a need to implement coherent and harmonized policy framework throughout Europe. Harmonization should apply for the whole set of standards, regulations and norms extending to aspects like obligation of use, sustainability certification, trading, product quality specifications, etc. Measures should be aligned with declared strategic goals for biofuels (GHG reduction, diversification of energy supply for transport).
- 39 It is important to create an EU-wide level playing field for bio-based products such that specific applications of biomass-derived products are not artificially discriminated against others. There is today a considerable heterogeneity both by biomass application (biofuel, bioheat, biochemicals, etc) and by country that could create market distortions.

- 40 There is also a need for evaluation of the coherence and the impacts of any introduced biofuels policy measures with other key EU policy measures relating to aspects such as the environment (including climate change), agriculture, forestry, local development, consumer protection, commercial development and RTD investment.

Product Quality Standards

- 41 Both harmonization at EU level and sound science to establish quality requirements are required, while preventing that quality standards become unnecessary technical barriers for biofuels deployment. The proliferation of different national rules and relaxation of quality levels, conflicting with powertrain requirements, produce market fragmentation and distortion while undermining credibility of motor fuel and biofuel industries.
- 42 There is a long history in the EU of developing product quality standards in CEN (European Committee for Standardization). CEN joins regulators and industry experts to develop quality specifications when required, making use of best available technical knowledge. Specifications covering fuels and vehicles should be preserved. However, it is noted that strict procedures based on experimental evidence adopted by CEN can prolong the introduction of new standards. Development of new standards, associated with production and use of new types of biofuels should be made compatible in terms of timing with the ambitious targets for implementation of biofuels. This will require a continuous and intensive effort during the coming years as new biofuels and engine technologies are developed.

Obligation of Use and Related Mechanisms

- 43 Binding rules on biofuel use is a straightforward mechanism for biofuel deployment. As indicated above, quantitative targets should be harmonized across the EU as a first step towards minimizing market distortions.
- 44 Complementary measures and norms are then required taking into consideration market dynamics in response to obligation. Such norms should be made simple and target-oriented avoiding over-regulation, thus keeping the system as flexible as possible. Some of the key issues that have to be addressed in order to design a set of coherent complementary measures and norms are:
- Norms should be independent of production technology and biofuel types as far as possible. As the key target is to reach a level of biofuel production that results in a substitution of fossil fuels on a percentage basis it is not necessary to over-regulate for specific technologies or biofuels, unless they offer a recognized contribution to strategic targets (e.g. GHG reduction).
 - Procedures used to measure the volume of biofuel produced should not prevent the effective deployment of all type of biofuels (e.g. more difficult to measure biofuels obtained in refineries by co-processing with mineral oil).
 - International trading has to be balanced to make use of foreign socio-economically sustainable biofuels while keeping conditions for the development of a healthy EU biofuel industry.
 - Consideration should be given to the effect of non-compliance penalties (e.g. €/ton not marketed) on biofuel prices.

Sustainability and Certification

- 45 As biofuels gain market share and international trading of biomass, raw materials and biofuels expands, the need to ensure socio-economic sustainability along the whole supply chain becomes more pressing. This includes aspects such as land use, agricultural practices, competition with food, energy efficiency and GHG emissions life cycle analysis (LCA), etc.
- 46 Sustainability of a given biofuel needs to be guaranteed in a transparent way; this is only possible if appropriate policy measures influencing and steering the overall supply chain are adopted. Penetration of biofuels within the transport sector has so far been dependent on policy measures (such as a quota and tax exemption). Such measures should allow for a sustainable development without unacceptable negative impacts. Relevant fields in this context are:
- Biofuels and resource competition
 - Biomass production and logistics
 - Conversion to gaseous and liquid fuels

- End-use
- Overall chain sustainability
- Policy instrument development

- 47 A strategy to achieve sustainability includes the need for Certification systems. Developing certification procedures for biomass feedstock to be used in biofuel production requires identification and assessment of existing systems followed by measures taken to improve them. The existing legal framework should be taken into consideration while learning from recent national initiatives. Certification procedures need to be applicable at both global and local level and relate both to small farmers or foresters as well as large conglomerates.
- 48 The economic impact of certification on aspects such as product costs also needs to be evaluated.
- 49 There is a strong need to improve the database and information required to quantitatively measure sustainability. Existing LCA and other published studies are based on assumptions and projections for different technologies and there are quantitative and qualitative differences in the basic input data that have been used for different studies. Hence, the end results depend on the set of input data and assumptions and often require future validation.
- 50 The generation and validation of sets of data to be used for such studies have to be addressed as a part of R&D programmes to be established.
- 51 All these objectives can be facilitated by development of a Road Map for the introduction, step by step, of a simple certification scheme.

Policy Measures and R&D

- 52 Implementation of policy measures also needs to be supported by specific R&D activities, related to identification and assessment of technical, economic, environmental, and social barriers hindering a wider use of biofuels on a global scale as well as identification and assessment of alternative policy measures resulting in a final package that helps to overcome such barriers.

4. PUBLIC AWARENESS AND SOCIAL ACCEPTANCE

- 53 The introduction of a new technology and/or a new product into the market will take time; therefore there is a period during which it may be unfamiliar to the public in general as well as to many of the stakeholders involved during the early stages of development. The length of this introductory period depends on factors such as the nature of the technology or the product, the frame conditions set by government, the economic situation and the environmental impact, as well as other social aspects. As biofuels will probably remain 'policy-driven' in the mid term, societal support for biofuels policy measures is of vital importance for the long-term success of biofuels for transport. Hence, the effects of introducing biofuels need also to be addressed at a societal level.
- 54 The benefits, as well as any problems, that may arise from the increased use of biofuels have to be discussed openly within the community as a whole, especially taking into consideration sensitive issues such as:
- competition between biomass feedstocks for use as food and fodder, raw materials or energy carriers in Europe and world wide;
 - efficiency and GHG emissions levels for alternative routes and locations of biofuel production;
 - questions raised about potential or perceived problems related to biofuels use.
- 55 The current media debate shows a wide range of opinions concerning the significance of the relationship between the increased demand for agricultural raw materials to produce biofuels and current high prices for food commodities, especially cereals and vegetable oils. This clearly illustrates that many potential implications of biofuels use will need to be investigated in depth and the results published and widely discussed at all levels of society. Robust technical and system studies, as well as demonstration activities, will be required to support such discussions.

- 56 EU citizens will only be willing to accept the initial financial burden related to an active biofuels policy if they are confident that biofuels are a positive option for transportation and that they bring significant benefits to society, economy and the environment, both inside and outside the EU.
- 57 It has to be ensured that public awareness and opinion is based on a sound understanding of the merits of biofuels - then social acceptance will increase as years go by. This requires the right decisions to be taken and all relevant information to be communicated to the public in an accurate manner taking into account the fact that 'negative' or 'disaster' stories frequently appear more attractive to the media than 'success' stories.
- 58 If appropriately disseminated, such information could increase acceptance of a new technology and a new product both globally and at the local level, although some resistance will no doubt arise during the planning stage of specific projects.
- 59 Social confidence and public acceptance are in general enhanced when relevant studies are carried out by institutes and bodies that are seen to be neutral. Hence, such investigations must be based on sound science providing reliable data, carried out in co-operation with industry and preferably involving other stakeholders including NGOs.
- 60 By keeping biofuels regulations clear and consistent and providing transparent information on their beneficial impact on economy, environment and society, public awareness will be increased and social acceptance gained.

Annex 1. Contributors

Annex 2. Condensed Roadmap

Annex 3. Glossary and abbreviations

Annex 4. References and Sources of Further Information

A. References

B. Further Information

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Annex 2. Condensed Roadmap

Technology timeline

Resource assessments

Resource assessments
 Develop integrated approaches for regional forecasts
 Identify and benchmark supply system tools



1. Feedstock type, quantity & regional costs as function of the entire supply system (incl. pretreatment & storage), time & prices
2. Update resource maps
3. Cost supply curves at national level

Feedstock

New & innovative production systems
 Single-cell organisms and aquaculture sources of new biomass



1. Definition of plant/crop ideotypes for EU regions
2. Based on 1. - develop arable land use strategy for energy crops.
3. Energy crop management techniques
4. New crops through plant breeding with optimised characteristics & Innovative cropping for the 4F agro-forestry
5. Innovative feedstock concepts

Handling of biomass

New & improved integrated harvesting/ logistics systems
 Develop quality & monitoring systems, both wet and dry biomass



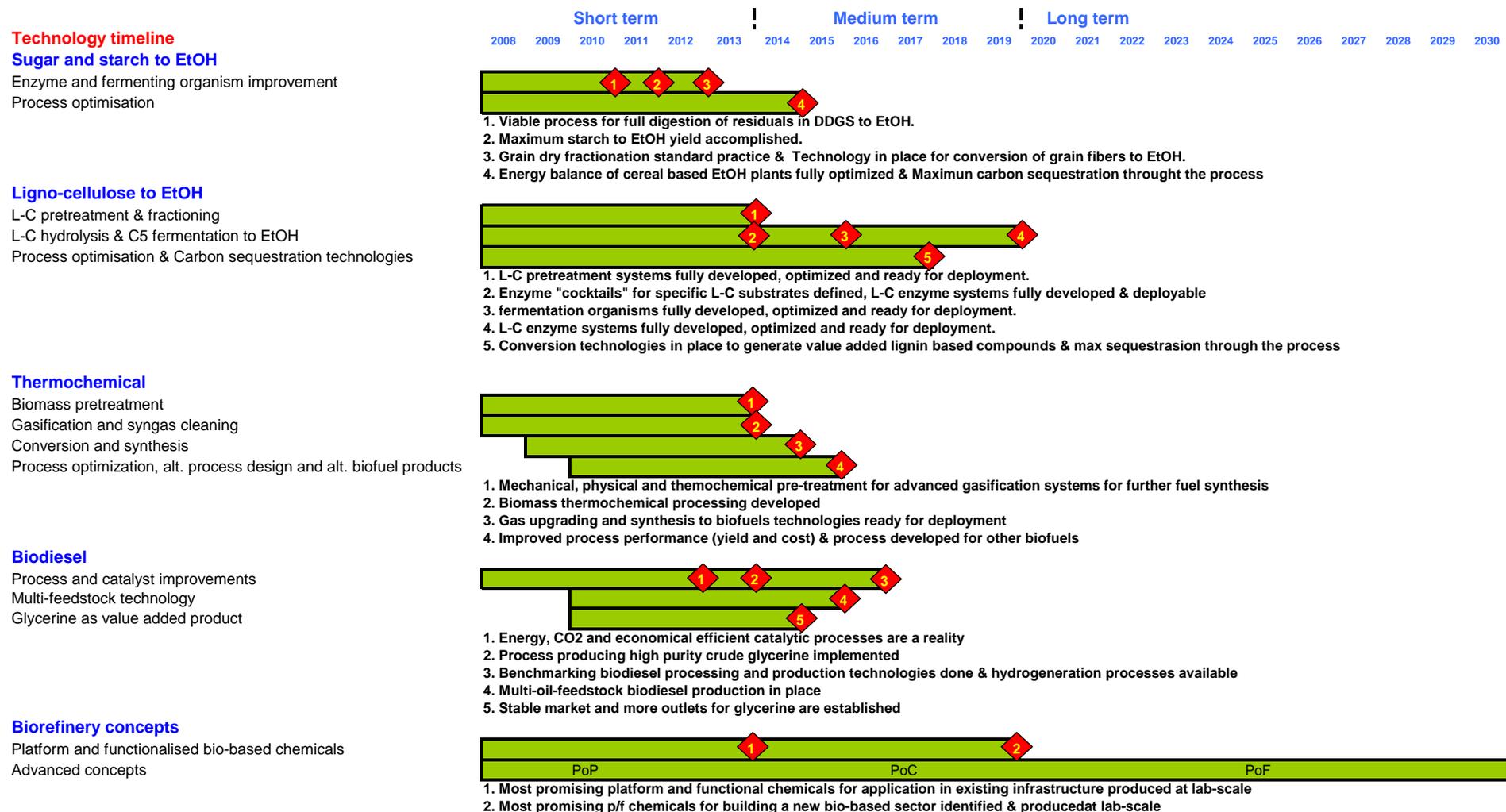
1. Integrated harvest & handling for multi- products
2. Optimised logistics for selected systems & scales
3. Improved standardisation schemes (incl. RDF)

System analysis

System analysis
 Demonstration of a portfolio of systems



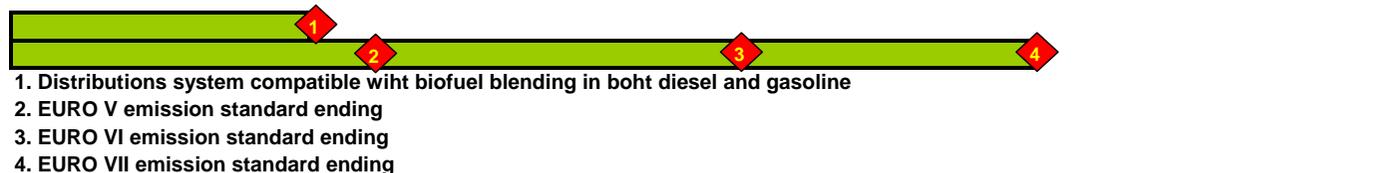
1. Optimised biomass fuel chains for regions
2. Optimised biomass fuel chains for regions
3. Supply and demand of biomass feedstocks and the impacts of policy
4. Biomass availability and supply in prevailing market conditions



Technology timeline

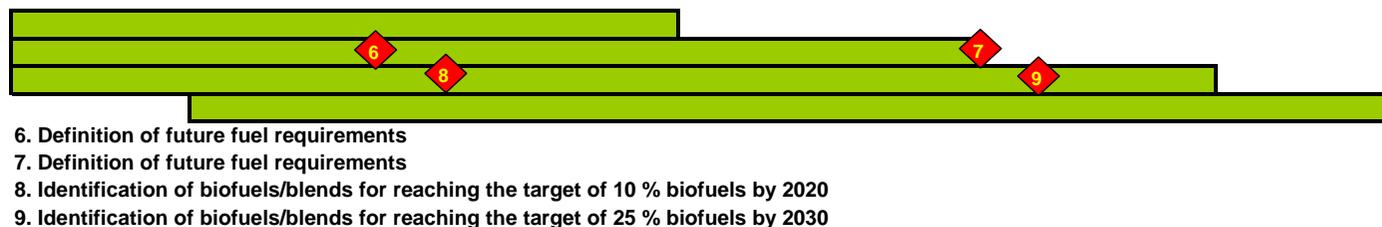
Fuel distribution system

Distribution compatibility of high blends
R&D of CI and SI commercial fuels



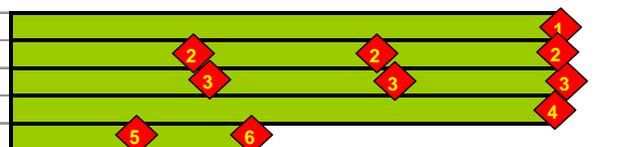
End Use in Vehicles

R&D for engine and fuel compatibility
R&D on requirements for future engines
Verify biofuel potential in future engines
Verify novel-type biofuels in future engines



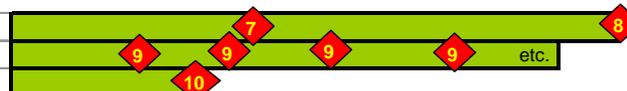
Further development of indicators and methods

Development of sustainability indicators for the overall chain
Improvement of flexible and transparent WTW methods
Improved data on emissions in biofuel and fossil fuel chains
Development of indicators and methods on social issues
Establishment of additional working groups in CEEC



Assessment and monitoring

Assessment of biofuel chains with existing and new methods
Monitoring of biofuels market developments
Evaluate biofuel chains in varios feedst. & end-use scenarios



Improvement of chain integration under sustainability criteria

Improvement of chain integration under sustainability criteria
Identify key aspects affecting chain sustainability & solutions



1. Complete set of sustainability indicators available
2. Regular updates of WTW methods, including new insights
3. Regular updates of 'best available' data on emissions
4. Widely accepted set of indicators available
5. First working groups established
6. Working groups establishedi n most EU countries
7. Integrated assessment with improved methods available
8. Complete assessment with indicators of 5.1.1 and 5.1.4 available
9. Regular monitoring reports of market developments
10. Evaluation report available
11. Regular inventories show progress in chain integration
12. Regular inventories of key aspects, and solutions

Annex 3. Glossary and abbreviations

BTL	Biomass-to-Liquid
CI	Compression Ignition
CNG	Compressed Natural Gas
CV	Commercial Vehicle
DI	Direct Injection
DPF	Diesel Particulate Filter
EGA	Exhaust gas after-treatment
ETBE	Ethyl ter-butyl Ether
EUCAR	<u>European Council for Automotive R&D.</u>
FAEE	Fatty Acid Ethyl Ester
FAME	Fatty Acid Methyl Ester, normally referred as “biodiesel” (as applied in this document)
GHG	Green house gas(es)
HCCI	Homogeneous Charge Compression Ignition
HVO	Hydrotreated Vegetable Oil
ktoe	kilo tonnes of oil equivalent
LCA	Life cycle analysis
LPG	Liquified Petroleum Gasoline
MON	Motor Octane Number
MPI	Multi Port Injection
RME	Rape Seed Oil Methyl Ester
RON	Research Octane Number
SCR	Selective Catalytic Reduction
SET	Strategic Energy Technology (SET Plan by EU)
SI	Spark Ignition
TWC	Three-Way Catalyst
WTW	Well to wheel (ie complete production chain including end use)

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